## SAN MIGUEL CONSOLIDATED FIRE PROTECTION DISTRICT Report to the Board of Directors For the Fiscal Year Ended June 30, 2022



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Board of Directors San Miguel Consolidated Fire Protection District Spring Valley, California

We are pleased to present this report related to our audit of the financial statements of the San Miguel Consolidated Fire Protection District (District) as of and for the year ended June 30, 2022. This report summarizes certain matters required by professional standards to be communicated to you in your oversight responsibility for the District's financial reporting process.

This report is intended solely for the information and use of the Board of Directors and management and is not intended to be, and should not be, used by anyone other than these specified parties. It will be our pleasure to respond to any questions you have about this report. We appreciate the opportunity to continue to be of service to the District.

Very truly yours,

Murrieta, California February 8, 2023

Nigro & Nigro, PC

# **Required Communications**

Required Communications For the Fiscal Year Ended June 30, 2022

Generally accepted auditing standards (AU-C 260, *The Auditor's Communication With Those Charged With Governance*) require the auditor to promote effective two-way communication between the auditor and those charged with governance. Consistent with this requirement, the following summarizes our responsibilities regarding the financial statement audit as well as observations arising from our audit that are significant and relevant to your responsibility to oversee the financial reporting process.

Area	Comments
Our Responsibilities with Regard to the Financial Statement Audit	Our responsibilities under auditing standards generally accepted in the United States of America have been described to you in our arrangement letter dated April 1, 2022. Our audit of the financial statements does not relieve management or those charged with governance of their responsibilities, which are also described in that letter.
Overview of the Planned Scope and Timing of the Financial Statement Audit	An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; therefore, our audit involved judgment about the number of transactions and the account-type of areas tested. There were no changes to the planned scope and timing of our audit testwork.
Accounting Policies and Practices	Accounting Policies and Practices Under generally accepted accounting principles, in certain circumstances, management may select among alternative accounting practices. During our audit, no such circumstances were noted.
	Adoption of, or Change in, Significant Accounting Polies or Their Application  Management has the ultimate responsibility for the appropriateness of the accounting policies used by the District. The District did not adopt any significant new accounting policies, nor have there been any changes in existing significant accounting policies during the current period.
	Significant or Unusual Transactions We did not identify any significant or unusual transactions or significant accounting policies in controversial or emerging areas for which there is a lack of authoritative guidance or consensus.
	Management's Judgments and Accounting Estimates Accounting estimates are an integral part of the preparation of financial statements and are based upon management's current judgement. No such significant accounting estimates were noted or estimate applications were changed from the previous year.
Audit Adjustments	Audit adjustments are summarized in the attached <b>Summary of Adjusting Journal Entries</b> .
Uncorrected Misstatements	We are not aware of any uncorrected misstatements other than misstatements that are clearly trivial.

Required Communications For the Fiscal Year Ended June 30, 2022

Area	Comments
Discussions With Management	We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the District's auditor. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.
Disagreements With Management	We encountered no disagreements with management over the application of significant accounting principles, the basis for management's judgments on any significant matters, the scope of the audit, or significant disclosures to be included in the financial statements.
Consultations With Other Accountants	We are not aware of any consultations management had with other accountants about accounting or auditing matters.
Significant Issues Discussed With Management	No significant issues arising from the audit were discussed or the subject of correspondence with management.
Significant Difficulties Encountered in Performing the Audit	No significant difficulties were encountered in performing our audit.
Required Supplementary Information	We applied certain limited procedures to the:  1. Management's Discussion and Analysis 2. Budget to Actual Comparison 3. Required Pension Plan Disclosures 4. Required OPEB Plan Disclosures Which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

This information is intended solely for the information and use of Board of Directors and management of the District and is not intended to be, and should not be, used by anyone other than these specified parties.



Summary of Adjusting Journal Entries For the Fiscal Year Ended June 30, 2022

See Attached Schedule

Adjusting Journal Entries  Adjusting Journal Entries JE # 1  To reconcile property tax	30.00 144.00 216.00 973.00	
To reconcile property tax	144.00 216.00	
	144.00 216.00	
4000 000 B 51 A	144.00 216.00	
4003-000 Benefit Assessment - Crest	216.00	
4004-000 Benefit Assessment - Bostonia		
4005-000 Benefit Assessment - Paramedic (ECO)	973.00	
4006-000 Parcel Tax (ECO)		
4010-000 Property Taxes	23,172.00	
4060-000 Weed Abatement	68.00	
4040-000 Interest		12,696.00
6116-000 Property Tax Admin Cost		11,907.00
Total	24,603.00	24,603.00
Adjusting Journal Entries JE # 2		
To adjust accounts payable. JE provided by client		
6040-000 Fleet Maintenance	631.81	
6060-000 Insurance	101.78	
6080-000 Minor Equipment	738.25	
6140-000 Safety Clothing/Equipment	508.50	
6150-000 Special District Expense	4,848.00	
2420-000 Accounts Payable		5,928.34
6110-000 Professional Services		900.00
Total	6,828.34	6,828.34
Adjusting Journal Entries JE # 3		
To reclass solar loan current portion		
2204-802 Solar Equipment Loan - current portion	47,619.00	
2205-802 Solar Equipment Loan		47,619.00
Total	47,619.00	47,619.00
Adjusting Journal Entries JE # 4 To update PASIS		
4040-000 Interest	369.00	
1301-000 Pasis Deposit		369.00
Total	369.00	369.00

Accoun	Description Description	Debit	Credit
Adjusting Jour	rnal Entries		
	al Entries JE # 5		
To record GASB	87 activity		
1011-001	Lease Recievable (new)	105,958.00	
1297-000	DIR- leases (new)	52,979.00	
4121-000	Rent - Cellular Anntenas	1,020.00	
1011-001	Lease Recievable (new)		52,449.00
1297-000	DIR- leases (new)		105,958.00
4040-000	Interest		1,550.00
Total		159,957.00	159,957.00
Adjusting Journ	al Entries JE # 6		
To record GASB	68 pension activity		
2299-000	Net Pension Liability	15,535,660.00	
2498-000	Deferred Outflows - Pension Contributions	534,603.00	
2499-000	Deferred Outflows	220,669.00	
5951-000	GASB 68 Expense	5,493,305.00	
1299-000	Deferred Inflows		16,732,205.00
5950-000	GASB 68 Deferred Contributions		5,052,032.00
Total		21,784,237.00	21,784,237.00
	al Entries JE # 7		
To record GASB	75 OPEB activity		
1298-000	DIR - OPEB Related	1,253.00	
2496-000	DOR - OPEB Contributions	151,875.00	
2497-000	DOR - OPEB Related	2,093,422.00	
5953-000	GASB 75 -Expense	2,589,231.00	
2600-000	OPEB Liability (GASB)		3,696,594.00
5952-000	GASB 75 - Deferred Contributions		1,139,187.00
Total		4,835,781.00	4,835,781.00
Adjusting Journ	al Entries JE # 8		
To reclass solar i	nterest expense		
8064-802	Interest Expense (Solar Energy Purchase)	18,068.00	
7010-802	Capital Expenditures - Fund #312802		18,068.00
Total		18,068.00	18,068.00
	Total Adjusting Journal Entries	26,877,462.34	26,877,462.34
	Total All Journal Entries	26,877,462.34	26,877,462.34
	i Otal All Journal Lillies	20,011,402.34	20,011,402.34

# SAN MIGUEL CONSOLIDATED FIRE PROTECTION DISTRICT FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT For the Fiscal Year Ended

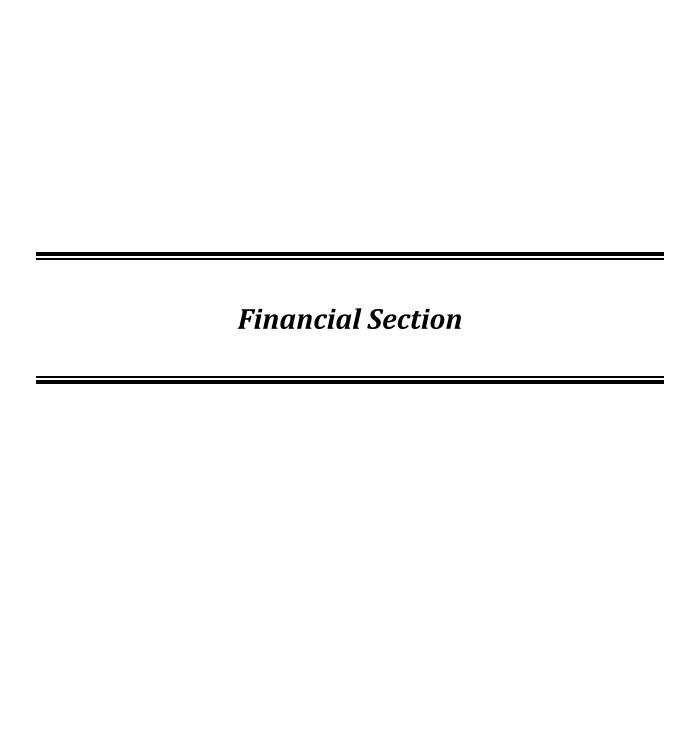
For the Fiscal Year Ended June 30, 2022 (With Comparative Amounts for June 30, 2021)



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## INDEPENDENT AUDITORS' REPORT

Board of Directors San Miguel Consolidated Fire Protection District Spring Valley, California

## **Opinion**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of San Miguel Consolidated Fire Protection District as of and for the fiscal year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of San Miguel Consolidated Fire Protection District, as of June 30, 2022, and the respective changes in financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## **Change in Accounting Principle**

As described in Notes 1 and 4 to the financial statements, as of July 1, 2021, the District adopted new accounting guidance, GASB Statement No. 87, *Leases*. Our opinion is not modified with respect to this matter.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of proportionate share of the net pension liability, schedule of pension contributions, schedule of changes in the District's total OPEB liability and related ratios, and schedule of OPEB contributions be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Prior-Year Comparative Information**

The financial statements include partial prior-year comparative information. Such information does not include sufficient detail to constitute a presentation in accordance with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District's financial statements for the year ended June 30, 2021, from which such partial information was derived.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a separate report dated February 8, 2023, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Murrieta, California February 8, 2023

Nigro & Nigro, PC

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2022

Management's Discussion and Analysis (MD&A) offers readers of San Miguel Consolidated Fire Protection District's (the District) financial statements a narrative overview of the District's financial activities for the fiscal year ended June 30, 2022. This MD&A presents financial highlights, an overview of the accompanying financial statements, an analysis of net position and results of operations, a current-to-prior year analysis, a discussion on restrictions, commitments and limitations, and a discussion of significant activity involving capital assets and long-term debt. Please read in conjunction with the financial statements, which follow this section.

#### FINANCIAL HIGHLIGHTS

- The District's net position increased 14.49% or \$3,144,983 from \$(21,699,080) to \$(18,554,097) as a result of this year's operations.
- Total revenues from all sources increased by 9.9%, or \$2,812,574 from \$28,455,061 to \$31,267,635, from the prior year, primarily due to an increase in property taxes of \$1,118,467 and one time funding from the State of California from a COVID-19 relief grant \$2,129,691.
- Total expenses for the District's operations increased by 7.44% or \$1,947,538 from \$26,175,114 to \$28,122,652, from the prior year, primarily due to a \$1,667,996 increase in operations expense.
- The District purchased new capital assets during the year in the amount of \$988,288. Depreciation expense was \$960,602.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts – management discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

- District-wide financial statements provide both short-term and long-term information about the District's
  overall financial status.
- *Fund financial statements* focus on individual parts of the District, reporting the District's operations in more detail than the District-wide statements.
  - The *governmental funds* statements tell how basic services were financed in the short term as well as what remains for future spending.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. Figure A-1 shows how the various parts of this annual report are arranged and related to one another.

Management's **Basic** Required Discussion **Financial** Supplementary and Analysis Information Information District-Wide Fund Notes to **Financial Financial Financial** Statements Statements **Statements DETAIL SUMMARY** 

Figure A-1. Organization of San Miguel Consolidated Fire Protection District's Annual Financial Report

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2022

## **OVERVIEW OF THE FINANCIAL STATEMENTS (continued)**

Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

Figure A-2. Major Features of the District-Wide and Fund Financial Statements

Type of Statements	District-Wide	Governmental Funds
Scope	Entire District	The activities of the District that are not proprietary or fiduciary, such as fire and ambulance services
Required financial statements	<ul> <li>Statement of Net Position</li> <li>Statement of Activities</li> </ul>	<ul> <li>Balance Sheet</li> <li>Statement of Revenues, Expenditures &amp; Changes in Fund Balances</li> </ul>
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter

The remainder of this overview section of management's discussion and analysis highlights the structure and contents of each of the statements.

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2022

## **OVERVIEW OF THE FINANCIAL STATEMENTS (continued)**

#### **District-Wide Statements**

The District-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two District-wide statements report the District's net position and how it has changed. Net position – the difference between the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources – is one way to measure the District's financial health, or *position*.

- Over time, increases and decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District, you need to consider additional nonfinancial factors such as changes in the District's property tax base and the condition of buildings and other facilities.
- In the District-wide financial statements, the District's activities are categorized as *Governmental Activities*. Most of the District's basic services are included here, such as fire protection, medical transport, and administration. Local property taxes finance most of these activities.

#### **GOVERNMENTAL FUNDS FINANCIAL STATEMENTS**

## Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balance

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balance provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2022

## FINANCIAL ANALYSIS AND CONDENSED FINANCIAL INFORMATION

## **Analysis of Net Position**

**Table A-1: Condensed Statement of Net Position** 

	June 30, 2022	June 30, 2021	Change
Assets:			
Current assets	\$ 27,337,727	\$ 22,233,120	\$ 5,104,607
Non-current assets	492,174	303,144	189,030
Capital assets, net	13,404,910	13,377,224	27,686
Total assets	41,234,811	35,913,488	5,321,323
Deferred outflows of resources	44,811,401	16,072,837	28,738,564
Liabilities:			
Current liabilities	1,198,403	1,153,299	45,104
Non-current liabilities	83,370,302	69,178,474	14,191,828
Total liabilities	84,568,705	70,331,773	14,236,932
Deferred inflows of resources	20,031,604	3,353,632	16,677,972
Net position (Deficit):			
Net investment in capital assets	13,131,178	13,055,873	75,305
Restricted	492,174	249,635	242,539
Unrestricted (Deficit)	(32,177,449)	(35,004,588)	2,827,139
Total net position (deficit)	\$(18,554,097)	\$(21,699,080)	\$ 3,144,983

At the end of fiscal year 2022, the District shows a deficit balance in its unrestricted net position of (\$32,177,449).

## **Analysis of Revenues and Expenses**

**Table A-2: Condensed Statements of Activities** 

	June 30, 2022	June 30, 2021	Change
Program revenues	\$ 6,352,572	\$ 6,094,129	\$ 258,443
Expenses	(28,122,652)	(26,175,114)	(1,947,538)
Net program expense	(21,770,080)	(20,080,985)	(1,689,095)
General revenues	24,915,063	22,360,932	2,554,131
Change in net position	3,144,983	2,279,947	865,036
Net position:			
Beginning of year	(21,699,080)	(23,979,027)	2,279,947
End of year	\$(18,554,097)	\$(21,699,080)	\$ 3,144,983

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2022

## FINANCIAL ANALYSIS AND CONDENSED FINANCIAL INFORMATION (continued)

## **Analysis of Revenues and Expenses (continued)**

The statement of activities shows how the government's net position changed during the fiscal year. In the case of the District, the operations of the District increased its net position by \$3,144,983.

**Table A-3: Total Revenues** 

			Increase
	June 30, 2022	June 30, 2021	(Decrease)
Program revenues:			
Charges for services	\$ 5,928,756	\$ 5,435,007	\$ 493,749
Reimbursements	80,315	159,158	(78,843)
Mitigation fees	273,896	328,814	(54,918)
Operating and capital grant funding	69,605	171,150	(101,545)
Total program revenues	6,352,572	6,094,129	258,443
General revenues:			
Property taxes	23,056,551	21,938,084	1,118,467
Redevelopment pass-through	165,791	162,110	3,681
Rental income	193,816	196,588	(2,772)
State of California special district COVID-19 relief	2,129,691	-	2,129,691
Investment earnings	(630,786)	59,650	(690,436)
Sale of assets		4,500	(4,500)
Total general revenues	24,915,063	22,360,932	2,554,131
<b>Total revenues</b>	\$ 31,267,635	\$ 28,455,061	\$ 2,812,574

Total revenues from all sources increased by 9.9%, or \$2,812,574 from \$28,455,061 to \$31,267,635, from the prior year, primarily due to an increase in property taxes of \$1,118,467 and one time funding from the State of California from a COVID-19 relief grant \$2,129,691.

**Table A-4: Total Expenses** 

	<u>June 30, 2022</u>	June 30, 2021	Increase (Decrease)
Expenses:			
Operations	\$ 26,877,726	\$ 25,209,730	\$ 1,667,996
Depreciation expense	960,602	939,039	21,563
Interest expense	95,124	26,345	68,779
Costs of debt issuance	189,200		189,200
<b>Total expenses</b>	\$ 28,122,652	\$ 26,175,114	\$ 1,947,538

Total expenses for the District's operations increased by 7.44% or \$1,947,538 from \$26,175,114 to \$28,122,652, from the prior year, primarily due to a \$1,667,996 increase in operations expense.

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2022

#### **GOVERNMENTAL FUNDS FINANCIAL ANALYSIS**

The focus of the District's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the District's financing requirements. In particular, the *unassigned fund balance* may serve as a useful measure of the government's net resources for spending at the end of the fiscal year.

As of June 30, 2022, the District reported a total fund balance of \$27,394,506. An amount of \$5,704,055 constitutes the District's *unassigned fund balance*.

## **OPERATIONS FUND BUDGETARY HIGHLIGHTS**

The final budgeted expenditures for the District's general fund at year-end were \$25,183,580 less than actual. Budgeted revenues were less than actual revenues by \$4,800,886. Actual revenues less expenses were over budget by \$20,382,694.

## **CAPITAL ASSET AND DEBT ADMINISTRATION**

## **Capital Assets**

By the end of fiscal year 2022, the District had invested \$13,404,910 in capital assets, related to the purchase of equipment for use in fire protection. (More detailed information about capital assets can be found in Note 6 to the financial statements). Total depreciation expense for the year was \$960,602.

Table A-5: Capital Assets at Year End, Net of Depreciation

	June 30, 2022	June 30, 2021
Capital assets:		
Non-depreciable assets	\$ 3,526,702	\$ 2,791,158
Depreciable assets	26,600,034	26,347,290
Accumulated depreciation	(16,721,826)	(15,761,224)
Total capital assets, net	\$ 13,404,910	\$ 13,377,224

## **Long-Term Debt**

At year-end the District had \$273,732 in outstanding long-term debt – a decrease of 15% or (\$47,619) from last year – as shown in Table A-6. (More detailed information about the District's long-term liabilities is presented in Note 9 to the financial statements).

Table A-6: Outstanding Long-Term Debt at Year-End

	<u>June 30, 2022</u>		June 30, 2021	
Long-term debt	\$	273,732	\$	321,351

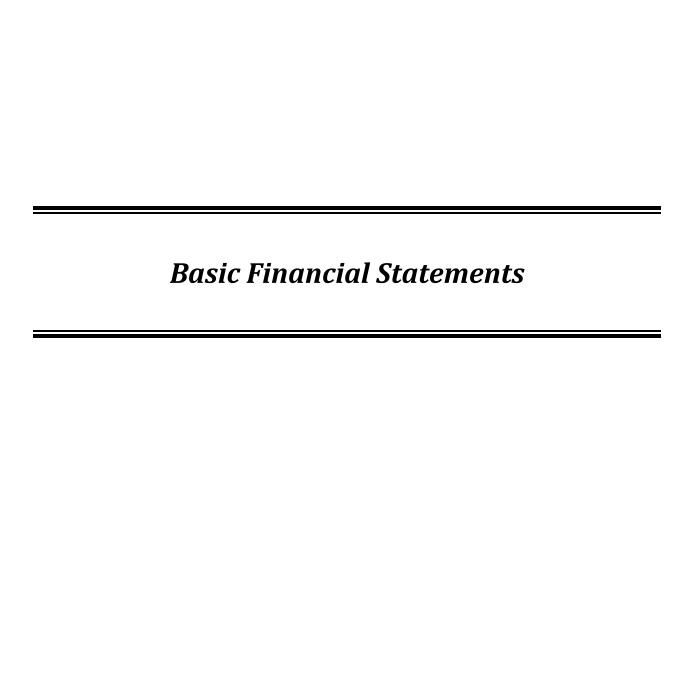
Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2022

## **FACTORS AFFECTING CURRENT FINANCIAL POSITION**

Management is unaware of any item that would affect the District's current financial position.

## CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

The District's basic financial statements are designed to present users with a general overview of the District's finances and to demonstrate the District's accountability. If you have any questions about the report or need additional information, please contact the District's Fire Chief at the San Miguel Consolidated Fire Protection District at 2850 Via Orange Way, Spring Valley, California 91978 or (619) 670-0500.



Statements of Net Position June 30, 2022 (With Comparative Amounts as of June 30, 2021)

<u>ASSETS</u>	2022	Restated 2021
Current assets:		
Cash and investments (Note 2)	\$ 26,220,992	\$ 21,100,317
Accrued interest receivable Property taxes and assessments receivable	31,755 119,518	31,265 82,608
Other receivables	244,554	340,616
Lease receivable – current (Note 4)	53,509	52,450
Prepaid items	134,289	79,725
Deposits with Public Agencies Self Insurance System (Note 5)	533,110	546,139
Total current assets	27,337,727	22,233,120
Non-current assets:		
Restricted – cash and investments (Note 2 and 3)	491,576	249,253
Restricted – accrued interest receivable (Note 3)	598	382
Lease receivable – non-current (Note 4)	3,526,702	53,509 2,791,158
Capital assets – not being depreciated (Note 6)  Capital assets – being depreciated, net (Note 6)	9,878,208	10,586,066
Total non-current assets	13,897,084	13,680,368
Total assets	41,234,811	35,913,488
DEFERRED OUTFLOWS OF RESOURCES		
Deferred amounts related to net OPEB obligation (Note 11)	9,188,440	6,943,143
Deferred amounts related to net pension liability (Note 12)	35,622,961	9,129,694
Total deferred outflows of resources	44,811,401	16,072,837
<u>LIABILITIES</u>		
Current liabilities:		
Accounts payable and accrued expenses	366,094	606,279
Accrued interest payable	77,056	-
Unearned revenue	16,322	11,275
Long-term liabilities – due in one year: Compensated absences (Note 7 )	597,169	492,323
Pension obligation bonds (Note 8)	89,000	492,323
Long-term debt (Note 9)	52,762	43,422
Total current liabilities	1,198,403	1,153,299
Non-current liabilities:		
Long-term liabilities – due in more than one year:		
Compensated absences (Note 7)	597,169	492,323
Pension obligation bonds (Note 8)	25,840,000	-
Long-term debt (Note 9)	220,970	277,929
Workers' compensation claims payable (Note 10)	1,715,373	1,572,366
Net OPEB obligation (Note 11)	28,590,874	24,894,280
Net pension liability (Note 12)  Total non-current liabilities	26,405,916 83,370,302	41,941,576 69,178,474
Total liabilities	84,568,705	70,331,773
DEFERRED INFLOWS OF RESOURCES	84,308,703	70,331,773
· · · · · · · · · · · · · · · · · · ·		
Deferred amounts related to leases (Note 4)	52,979	105,959
Deferred amounts related to net OPEB obligation (Note 11) Deferred amounts related to net pension liability (Note 12)	1,559,808 18,418,817	1,561,061
Total deferred inflows of resources	20,031,604	1,686,612 3,353,632
NET POSITION	-,,	-,,
Net investment in capital assets (Note 13)	13,131,178	13,055,873
Restricted (Note 3)	492,174	249,635
Unrestricted (Deficit) (Note 14)	(32,177,449)	(35,004,588)
Total net position	\$(18,554,097)	\$(21,699,080)

Statements of Activities
For the Fiscal Year Ended June 30, 2022
(With Comparative Amounts for the Fiscal Year Ended June 30, 2021)

Expenses:	2022	2021
Fire related services:		
Operations:		
Salaries and wages	\$ 12,840,006	\$ 11,638,227
Employee benefits	9,368,270	9,238,310
Insurance	949,746	790,503
Materials and services	3,719,704	3,542,690
Depreciation expense	960,602	939,039
Interest expense	95,124	26,345
Costs of debt issuance (Note 8)	189,200	
Total expenses	28,122,652	26,175,114
Program revenues:		
Charges for services:		
Parcel tax	1,940,939	1,872,563
Property assessment	777,663	765,006
CSA-115 annexation	100,000	101,286
Cal-OES – Personnel	1,222,778	1,105,845
Cal-OES – Engines	166,718	170,192
Cal-OES – Administration	273,926	292,256
Fire prevention – plan check and inspections	286,983	155,733
Advanced life support – first responder fee	839,018	871,772
Weed abatement	135,387	91,267
Other charges	185,344	9,087
Reimbursements	80,315	159,158
Mitigation fees	273,896	328,814
Operating and capital grant funding	69,605	171,150
Total program revenues	6,352,572	6,094,129
Net program expense	(21,770,080)	(20,080,985)
General revenues:		
Property taxes	23,056,551	21,938,084
Redevelopment pass-through	165,791	162,110
Rental income	193,816	196,588
State of California special district COVID-19 relief grant	2,129,691	-
Investment earnings	(630,786)	59,650
Sale of assets		4,500
Total general revenues	24,915,063	22,360,932
Change in net position	3,144,983	2,279,947
Net position:		
Beginning of year (Deficit) (Note 16)	(21,699,080)	(23,979,027)
End of year (Deficit)	\$(18,554,097)	\$(21,699,080)

Balance Sheet – Governmental Funds June 30, 2022

<u>ASSETS</u>	General Fund	Fire Mitigation Fund	Total Governmental Funds
Assets:			
Cash and investments	\$ 26,220,992	\$ 491,576	\$ 26,712,568
Accrued interest receivable	31,755	598	32,353
Property taxes receivable	119,518	-	119,518
Other receivables	141,109	103,445	244,554
Lease receivable	53,509	-	53,509
Prepaid items	134,289	-	134,289
Deposits with PASIS	533,110		533,110
Total assets	\$ 27,234,282	\$ 595,619	\$ 27,829,901
LIABILITIES AND FUND BALANCES			
Liabilities:			
Accounts payable and accrued expenses	\$ 366,094	\$ -	\$ 366,094
Unearned revenue	16,322		16,322
Total liabilities	382,416		382,416
Deferred inflows of resources			
Deferred amount related to leases	52,979		52,979
Total deferred inflows	52,979		52,979
Fund Balances: (Note 15)			
Non-spendable	134,289	_	134,289
Restricted	=	595,619	595,619
Assigned	20,960,543	· -	20,960,543
Unassigned	5,704,055		5,704,055
Total fund balance	26,798,887	595,619	27,394,506
Total liabilities and fund balance	\$ 27,181,303	\$ 595,619	\$ 27,776,922

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2022

Fund Balances - Governmental Funds	\$ 27,394,506		
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds balance sheet. However, the statement of net position includes those assets as capital assets.	13,404,910		
Deferred outflows of resources used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds balance sheet. However, the statement of net position includes those deferred outflows of resources.	44,811,401		
Long-term liabilities applicable to the District are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net position as follows:			
Accrued interest payable	(77,056)		
Compensated absences	(1,194,338)		
Long-term debt	(273,732)		
Workers' compensation claims payable	(1,715,373)		
Pension obligation bonds	(25,929,000)		
Net OPEB obligation	(28,590,874)		
Net pension liability	(26,405,916)		
Deferred inflows of resources used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds balance sheet. However,			
the statement of net position includes those deferred inflows of resources.	(19,978,625)		
Total adjustments	(45,948,603)		
Net Position of Governmental Activities	\$ (18,554,097)		

Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds For the Fiscal Year Ended June 30, 2022

	Major Funds		<u></u>
	General Fund	Fire Mitigation Fund	Total Governmental Funds
REVENUES:			
Property taxes	\$ 23,056,551	\$ -	\$ 23,056,551
Redevelopment pass-through	165,791	-	165,791
Parcel tax	1,940,939	-	1,940,939
Property assessment	777,663	-	777,663
CSA-115 annexation	100,000	-	100,000
Cal-OES – Personnel	1,222,778	-	1,222,778
Cal-OES – Engines	166,718	-	166,718
Cal-OES – Administration	273,926	-	273,926
Fire prevention – plan check and inspections	286,983	-	286,983
Advanced life support – first responder fee	839,018	-	839,018
Weed abatement	135,387	-	135,387
Other charges	185,344	-	185,344
Reimbursements	80,315	-	80,315
State of California special district COVID-19 relief grant	2,129,691	272.006	2,129,691
Mitigation fees Operating and capital grant funding	69,605	273,896	273,896 69,605
Rental income	193,816	-	193,816
Investment earnings	(619,871)	(10,915)	(630,786)
Total revenues	31,004,654	262,981	31,267,635
EXPENDITURES:			
Fire related services:			
Salaries and wages	12,630,314	-	12,630,314
Employee benefits	33,214,948	-	33,214,948
Insurance	806,739	-	806,739
Materials and services	3,719,704	-	3,719,704
Capital outlay	988,288	-	988,288
Debt service:	45.640		45.640
Principal	47,619	-	47,619
Interest	18,068		18,068
Total expenditures	51,425,680		51,425,680
REVENUES OVER (UNDER) EXPENDITURES	(20,421,026)	262,981	(20,158,045)
OTHER FINANCING SOURCES(USES):			
Issuance of debt – pension obligation bonds (Note 8)	25,929,000	-	25,929,000
Costs of debt issuance	(189,200)		(189,200)
Total other financing sources(uses)	25,739,800		25,739,800
NET CHANGES IN FUND BALANCE	5,318,774	262,981	5,581,755
FUND BALANCE:			
Beginning of year	21,480,113	332,638	21,812,751
End of year	\$ 26,798,887	\$ 595,619	\$ 27,394,506
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Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities
For the Fiscal Year Ended June 30, 2022

Net Change in Fund Balances – Governmental Funds	\$ 5,581,755
Amounts reported for governmental activities in the statement of activities is different because:	
Some expenses reported in the statement of activities do not require the use of current financial resources. Therefore, those expenses are not reported as expenditures in governmental funds as follows:	
Change in compensated absences Change in accrued interest payable Change in workers' compensation claims payable Change in net OPEB obligation Change in net pension liability	(209,692) (77,056) (143,007) (1,450,044) 25,296,722
Governmental funds report capital outlay as expenditures. However, in the statement of activities the cost of those capitalized assets is allocated over their estimated useful lives as depreciation expense.	
Capital outlay Depreciation expense	988,288 (960,602)
Principal repayment of long-term debt obligations are reported as expenditures in governmental funds. However, principal repayments reduce liabilities in the statement of net position and do not result in expenses in the statement of activities.	47,619
Proceeds from issuance of debt are reported as other financing sources in government funds and thus contribute to the change in fund balances. In the government-wide statements. However, issuance of debt increases long-term liabilities in the statement of net position and does not affect the statement of activities.	(25,929,000)
Total adjustments	(2,436,772)
Change in Net Position of Governmental Activities	\$ 3,144,983

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### NOTE 1 – DESCRIPTION OF ORGANIZATION AND SIGNIFICANT ACCOUNTING POLICIES

## A. Description of Organization

The San Miguel Consolidated Fire Protection District (District) was formed on July 1, 1988, under the provisions of the California Health and Safety Code, Section 14022, to provide fire protection, prevention, emergency medical services, code enforcement, and weed abatement. The District operates eight fire stations over a 54-mile service area that serves the taxpayers and residents in the communities of Bostonia, Casa de Oro, Crest, Grossmont/Mt. Helix, La Presa, Rancho San Diego, Spring Valley and the unincorporated areas of El Cajon and La Mesa of San Diego County. The District's governmental powers are exercised through a seven-member board of directors.

## **B.** Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government of the District consists of all funds, departments, and agencies that are not legally separate from the District.

Component units are legally separate organizations for which the District is financially accountable. Component units may also include organizations that are fiscally dependent on the District, in that the District approves their budget, the issuance of their debt or the levying of their taxes. In addition, component units are other legally separate organizations for which the District is not financially accountable but the nature and significance of the organization's relationship with the District is such that exclusion would cause the District's financial statements to be misleading or incomplete.

The District has identified no organizations that are required to be reported as component units.

## C. Basis of Presentation, Basis of Accounting

#### 1. Basis of Presentation

#### **Government-Wide Financial Statements**

The statement of net position and the statement of activities display information about the primary government (the District) and its component units. These statements include the financial activities of the overall government. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, other nonexchange transactions, and charges for services.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

## **Major Governmental Funds**

The District maintains the following major governmental funds:

**General Fund:** This fund is used to account for all financial resources of the District, except those required to be accounted for in another fund when necessary.

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

## NOTE 1 - DESCRIPTION OF ORGANIZATION AND SIGNIFICANT ACCOUNTING POLICIES (continued)

## C. Basis of Presentation, Basis of Accounting (continued)

## 1. Basis of Presentation (continued)

## Major Governmental Funds (continued)

**Fire Mitigation Fund:** This fund is used to account for fees collected from builders in the service area that are restricted for the purchase of new capital assets when those assets are needed due to population and infrastructure growth in the service area.

## 2. Measurement Focus, Basis of Accounting

#### **Government-Wide Financial Statements**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year in which all eligibility requirements have been satisfied.

#### **Governmental Fund Financial Statements**

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and financing from capital leases are reported as other financing sources.

## 3. Revenues - Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year. Generally, available is defined as collectible within 60 days.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, certain grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year in which the taxes are received. Revenue from certain grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include time and purpose requirements. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

## NOTE 1 - DESCRIPTION OF ORGANIZATION AND SIGNIFICANT ACCOUNTING POLICIES (continued)

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position

#### 1. Cash and Investments

The District considers all highly liquid investments with a maturity of three months or less, when purchased, to be cash equivalents. Cash deposits are reported at carrying amount, which reasonably estimates fair value.

Investments are reported at fair value except for short-term investments, which are reported at cost, which approximates fair value. Cash deposits are reported at carrying amount, which reasonably estimates fair value. Investments in governmental investment pools are reported at fair value based on the fair value per share of the pool's underlying portfolio.

In accordance with fair value measurements, the District categorizes its assets and liabilities measured at fair value into a three-level hierarchy based on the priority of the inputs to the valuation technique used to determine fair value. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). If the inputs used in the determination of the fair value measurement fall within different levels of the hierarchy, the categorization is based on the lowest level input that is significant to the fair value measurement.

Financial assets and liabilities recorded on the balance sheet are categorized based on the inputs to the valuation techniques as follows:

*Level 1* – Inputs that reflect unadjusted quoted prices in active markets for identical investments, such as stocks, corporate and government bonds. The District has the ability to access the holding and quoted prices as of the measurement date.

*Level 2* – Inputs, other than quoted prices, that are observable for the asset or liability either directly or indirectly, including inputs from markets that are not considered to be active.

*Level 3* – Inputs that are unobservable. Unobservable inputs reflect the District's own assumptions about the factors market participants would use in pricing an investment, and is based on the best information available in the circumstances.

## 2. Lease Receivable and Deferred Inflows of Resources

The primary objective is to enhance the relevance and consistency of information about the governments' leasing activities. As a lessor, the District is required to recognize a lease receivable and a deferred inflow of resources at the commencement of the lease term, with certain exceptions for leases of assets held as investment, short-term leases, de minimis leases, and leases that transfer ownership of the underlying asset. As lessor, the leased right-to-use asset underlying the lease is not recognized. The District's lease receivable is measured at the present value of the lease payments expected to be received during the lease term. Under the lease agreement, the District may receive variable lease payments that are dependent upon the lessee's revenue. The variable payments are recorded as an inflow of resources in the period the payment is received. A deferred inflow of resources is recorded for the lease. The deferred inflow of resources is measured at the value of the lease receivable in addition to any payments received at or before the commencement of the lease term that relate to future periods. The deferred inflow of resources is amortized on a straight-line basis over the term of the lease.

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

## NOTE 1 - DESCRIPTION OF ORGANIZATION AND SIGNIFICANT ACCOUNTING POLICIES (continued)

# D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (continued)

## 3. Capital Assets

Capital assets are stated at cost or at their estimated fair value at date of donation. It is the District's policy to capitalize assets costing over \$5,000. The provision for depreciation is computed using the straight-line method over the estimated service lives of the capital assets.

Estimated service lives for the District's classes of assets are as follows:

Description	Estimated Lives
Structures and Improvements	10-50 years
Equipment	7-20 years
Vehicles and Apparatuses	5-20 years

## 4. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time.

## 5. Compensated Absences

Accumulated unpaid employee vacation benefits and sick leave are recognized as liabilities of the District. No employee may accumulate more annual leave hours than they would earn in a two-year period based on their own earnings rate. Employees earn with a maximum carryover of 1,040 hours.

## 6. Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the District's California Public Employees' Retirement System (CalPERS) plans and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The following timeframes are used for pension reporting:

Valuation Date June 30, 2020 Measurement Date June 30, 2021 Measurement Period July 1, 2020 to June 30, 2021

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

## NOTE 1 - DESCRIPTION OF ORGANIZATION AND SIGNIFICANT ACCOUNTING POLICIES (continued)

# D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (continued)

## 7. Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District's Retiree Benefits Plan ("the Plan") and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments which are reported at cost.

The following timeframes are used for OPEB reporting:

Valuation Date June 30, 2021 Measurement Date June 30, 2021 Measurement Period July 1, 2020 to June 30, 2021

### 8. Net Position

Net position is classified into three components: net investment in capital assets; restricted; and unrestricted. These classifications are defined as follows:

**Net investment in capital assets** - This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds are not included in the calculation of net investment in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.

**Restricted** - This component of net position consists of constraints placed on net position use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.

**Unrestricted net position** - This component of net position consists of net position that does not meet the definition of "net investment in capital assets" or "restricted". When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

## NOTE 1 - DESCRIPTION OF ORGANIZATION AND SIGNIFICANT ACCOUNTING POLICIES (continued)

# D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (continued)

## 9. Fund Balances

The fund balance for governmental funds is reported in classifications based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

**Non-spendable**: Fund balance is reported as non-spendable when the resources cannot be spent because they are either in a non-spendable form or legally or contractually required to be maintained intact. Resources in non-spendable form include inventories and prepaid assets.

**Restricted**: Fund balance is reported as restricted when the constraints placed on the use of resources are either externally imposed by creditors, grantors, contributors, or laws and regulations of other governments; or imposed by law through constitutional provision or by enabling legislation.

**Assigned**: Resources that are constrained by the District's intent to use them for a specific purpose, but are neither restricted nor committed, are reported as assigned fund balance. Intent may be expressed by either the Board, committees (such as budget or finance), or officials to which the Board has delegated authority.

**Unassigned:** Unassigned fund balance represents fund balance that has not been restricted, committed, or assigned and may be utilized by the District for any purpose. When expenditures are incurred, and both restricted and unrestricted resources are available, it is the District's policy to use restricted resources first, then unrestricted resources in the order of committed, assigned, and then unassigned, as they are needed.

#### E. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reported period. Actual results could differ from those estimates.

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### NOTE 1 - DESCRIPTION OF ORGANIZATION AND SIGNIFICANT ACCOUNTING POLICIES (continued)

#### F. Property Taxes

The San Diego County Assessor's Office assesses all real and personal property within the County each year. The San Diego County Tax Collector's Office bills and collects the District's share of property taxes and voter-approved taxes. The San Diego County Auditor-Controller's Office remits current property tax collections to the District throughout the year. Property tax in California is levied in accordance with Article XIIIA of the State Constitution at one percent (1%) of countywide assessed valuations.

Property taxes receivable at year-end are related to property taxes collected by San Diego County, which have not been credited to the District's cash balance as of June 30. The property tax calendar is as follows:

Lien date March 1 Levy date July 1

Due dates November 1 and March 1
Collection dates December 10 and November 10

Property taxes levied are recorded as revenue when received, in the fiscal year of levy, because of the adoption of the *alternate method of property tax distribution* known as the Teeter Plan, by the District and San Diego County. The Teeter Plan authorizes the County Auditor-Controller to allocate 100% of the secured property tax billed but not yet received or paid to the District. San Diego County remits tax proceeds to the District in installments during the fiscal year.

#### G. New Pronouncements - Governmental Accounting Standards Board (GASB)

During the fiscal year ended June 30, 2022, the District has implemented a new pronouncement as follows:

#### **GASB Statement No. 87 - Leases**

The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The requirements of this Statement were effective for reporting periods beginning after December 15, 2019. However, GASB Statement No. 95 postponed its effective date by 18 months due to the COVID-19 pandemic and its effect on the audit/accounting industry. The District adopted the Statement as of July 1, 2021. See Note 4 for the effect of this Statement.

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### **NOTE 2 - CASH AND INVESTMENTS**

Cash and investments at June 30, 2022, were categorized on the statement of net position as follows:

Description	Balance
Cash and investments	\$ 26,220,992
Restricted – cash and investments	491,576
Total cash and investments	\$ 26,712,568

Cash and investments at June 30, 2022, consisted of the following:

Description	<u>Balance</u>
Cash on hand	\$ 100
Demand deposits held with financial institutions	362,265
San Diego County Pooled Investment Fund (SDCPIF)	26,350,203
Total cash and investments	\$ 26,712,568

#### **Demand Deposits with Financial Institutions**

At June 30, 2022, the carrying amount of the District's demand deposits was \$362,265 and the financial institution's balance was \$362,460. The net difference represents outstanding checks, deposits-in-transit and/or other reconciling items between the financial institution's balance and the District's balance for each year.

#### **Custodial Credit Risk - Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a policy for custodial credit risk for deposits. Cash balances held in banks are insured up to \$250,000 by the Federal Depository Insurance Corporation (FDIC) and are collateralized by the respective financial institutions. In addition, the *California Government Code* requires that a financial institution secure deposits made by State or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under State law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits.

#### San Diego County Treasury Investment Pool (SDCTIP)

The District is a voluntary participant in the San Diego County Treasury Investment Pool (SDCTIP) pursuant to Government Code Section 53694. The cash flow needs of participants are monitored daily to ensure that sufficient liquidity is maintained to meet the needs of those participants. At the time deposits are made, the San Diego County Treasurer may require the depositing entity to provide annual cash flow projections or an anticipated withdrawal schedule for deposits in excess of \$1 million. Projections are performed no less than semi-annually. In accordance with Government Code Section 27136, all request for withdrawal of funds for the purpose of investing or depositing the funds elsewhere shall be evaluated to ensure the proposed withdrawal will not adversely affect the principal deposits of the other participants. Pool detail may be obtained from the Treasurer-Tax Collector – San Diego Administration Center – 1600 Pacific Hwy, Room 162 – San Diego, CA 92101 or the Treasurer and Tax Collector's office website at <a href="https://www.sdttc.com">www.sdttc.com</a>. As of June 30, 2022, the District had \$26,350,203 in the SDCTIP.

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### **NOTE 3 - RESTRICTED ASSETS AND RESTRICTED NET POSITION**

Restricted assets and restricted net position as of June 30, 2022, were categorized as follows:

Description	F	Balance
Restricted – cash and investments Restricted – accrued interest receivable	\$	491,576 598
Total restricted net position	<b>¢</b>	492.174
rotarrestricted net position	φ	472,174

Restricted assets and restricted net position as of June 30, 2022, were received from mitigation fees for capital expenditures.

#### NOTE 4- LEASE RECEIAVBLE AND DEFERRED INFLOWS OF RESOURCE - LEASES

Changes in the District's lease receivable is as follows:

Balance								alance
Description	July 1, 2021		Additions		Deletions		June 30, 2022	
Fleet service and maintenance facility	\$	105,959	\$		\$	(52,450)	\$	53,509

The District is reporting a total lease receivable of \$53,509 and a total related deferred inflows of resources of \$52,979 for the year ending June 30, 2022. Also, the District is reporting total lease revenue of \$52,450 and interest revenue of \$1,550 related to lease payments received.

The leases held by the District do not have an implicit rate of return, therefore the District used their incremental borrowing rate of 2% to discount the lease revenue to the net present value. In some cases the leases contain termination clauses. In these cases the clause requires the lessee or lessor to show cause to terminate the lease. Also, certain leasing-types are considered "volatile leases." Those volatile leases were not extended past their initial lease period for financial statement recognition due to their volatility.

The Included Leases are summarized as follows:

#### Fleet Service and Maintenance Facility

The District, on July, 1, 2021, renewed a 24 month lease as lessor for the use of the fleet maintenance facility and use of equipment. An initial lease receivable was recorded in the amount of \$105,959. As of June 30, 2022, the value of the lease receivable was \$53,509. The lease is required to make monthly fixed payments of \$4,500. The lease has an interest rate of 2%. The value of the deferred inflow of resource was \$52,979 as of June 30, 2022. The District recognized lease revenue of \$52,450 and interest revenue of \$1,550 during the fiscal year. The District has a termination period of 90 days as of the lease commitment.

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### NOTE 4- LEASE RECEIAVBLE AND DEFERRED INFLOWS OF RESOURCE - LEASES (Continued)

Minimum future lease receipts are as follows:

Fiscal Year	Principal Payments		erest ments	Total		
2023	\$ 53,509	\$	491_	\$	54,000	

Changes in the District's deferred inflows of resources related to leases are as follows:

Balance								Balance
Description	July 1, 2021 Ac		Additions		Deletions		June 30, 2022	
Fleet service and maintenance facility	\$	105,959	\$		\$	(52,980)	\$	52,979

The amounts reported as deferred inflows of resources related to leases for the year ended June 30, 2022, will be amortized in future periods as follows:

<b>Amortization Period</b>	Defer	<b>Deferred Inflows</b>				
Fiscal Year Ended June 30	of R	esources				
2023	\$	52,979				

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### NOTE 5 - DEPOSITS WITH PUBLIC AGENCIES SELF INSURANCE SYSTEM (PASIS)

The District is one of seven Members in the Public Agency Self-Insurance System (PASIS). PASIS is a joint-powers authority which was established in 1977 for the purpose of operating and maintaining a cooperative program of self-insurance and risk management for workers' compensation for its Members.

PASIS's purpose is to provide for the collection of workers' compensation claims data, purchase claims examiner services, general counsel services and excess insurance coverage. Members are responsible for paying their own claims and related expenses for workers' compensation related injuries. PASIS requires active Members to maintain a minimum base funding of 125% of a Members' self-insured retention plus a 15% increase for Members with annual payroll in excess of \$1.8 million. The deductible for self-insured retention selected by the District is \$300,000. PASIS carries excess insurance through a joint powers authority to cover amounts over the self-insured retention.

As of June 30, 2022, the District had \$533,110 on deposit with PASIS. Further information in regard to PASIS is as follows:

A.	Entity	Public Agency Self-Insurance System (PASIS)

B. Purpose To pool member resources and realize the advantages of a self-insurance reserve for workers' compensation

**C. Participants** As of June 30, 2022 – Seven member agencies

**D.** Governing board Seven representatives employed/appointed by members

E. District payments for FY 2022:

G.

**Contribution** \$0

F. Condensed financial information June 30, 2022 Audit signed July 31, 2022

Statement of net position:	Jur	ne 30, 2021	District Share		
Total assets	\$	3,535,121	\$	533,110	
Total liabilities		-		<u> </u>	
Net position	\$	3,535,121	\$	533,110	
Statement of revenues, expenses and changes in net position:					
Total revenues	\$	-	\$	-	
Total expenses		(84,216)		(13,029)	
Change in net position		(84,216)		(13,029)	
Beginning - net position		3,535,121		546,139	
Ending - net position	\$	3,450,905	\$	533,110	
District's share of year-end financial position		100.00%		15.45%	

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### **NOTE 6 - CAPITAL ASSETS**

Changes in capital assets for the year were as follows:

Description	Balance July 1, 2021	Additions/ Transfers	Deletions/ Transfers	Balance June 30, 2022	
Non-depreciable capital assets:					
Land	\$ 2,077,764	\$ -	\$ -	\$ 2,077,764	
Construction-in-progress	713,394	735,544		1,448,938	
Total non-depreciable capital assets	2,791,158	735,544		3,526,702	
Depreciable capital assets:					
Structures and improvements	14,315,365	-	-	14,315,365	
Vehicles and apparatuses	10,057,831	142,805	-	10,200,636	
Equipment	1,974,094	109,939		2,084,033	
Total depreciable capital assets	26,347,290	252,744		26,600,034	
Accumulated depreciation:					
Structures and improvements	(8,371,922)	(441,660)	-	(8,813,582)	
Vehicles and apparatuses	(6,084,704)	(416,923)	-	(6,501,627)	
Equipment	(1,304,598)	(102,019)		(1,406,617)	
Total accumulated depreciation	(15,761,224)	(960,602)		(16,721,826)	
Total depreciable capital assets, net	10,586,066	(707,858)		9,878,208	
Total capital assets, net	\$ 13,377,224	\$ 27,686	\$ -	\$ 13,404,910	

Depreciation expense for the year ended June 30, 2022 was \$960,602 and is not allocated to the various governmental functions or funds.

#### **NOTE 7 - COMPENSATED ABSENCES**

Changes to compensated absences balances for the year ended June 30, 2022, were as follows:

Balance			Balance	Current	Long-term	
July 1, 2021	Additions	Deletions	June 30, 2022	Portion	Portion	
\$ 984,646	\$ 892,939	\$ (683,247)	\$ 1,194,338	\$ 597,169	\$ 597,169	

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### **NOTE 8 - PENSION OBLIGATION BONDS**

Changes in pension obligation bonds amounts for the year ended June 30, 2022, was as follows:

Balan July 1, 2	 Additions	ions Payments		<b>Balance June 30, 2022</b>	Current Portion		Long-term Portion	
\$	 \$ 25,929,000	\$		\$ 25,929,000	\$	89,000	\$ 25,840,000	

On June 23, 2022, the District issued 2022 Taxable Pension Obligation Bonds in the amount of \$25,737,995. Cost of debt issuance was \$189,200. The 2022 bonds were placed with First Foundation Public Finance. The bonds were issued to (a) finance a portion of the District's unfunded accrued liability to the California Public Employees' Retirement System (CalPERS) for the benefit of the District's employees and to pay a portion of current normal costs, and (b) pay the costs incurred in connection with the issuance of the bonds. The bonds bear an interest rate of 3.99% and are payable semiannually on June 1 and December 1 of each year, commencing December 1, 2022 until maturity or earlier redemption. The bonds mature in fiscal year 2042. Total principal and interest remaining on the bonds as of June 30, 2022 is \$13,281,910. Future remaining payments are as follows:

Fiscal Year	Principal	Interest	Total	
2023	\$ 89,000	\$ 969,847	1,058,847	
2024	232,000	1,028,722	1,260,722	
2025	422,000	1,017,590	1,439,590	
2026	618,000	998,817	1,616,817	
2027	834,000	972,024	1,806,024	
2028-2032	5,999,000	4,213,859	10,212,859	
2033-2037	7,479,000	2,905,298	10,384,298	
2038-2042	10,256,000	1,175,753	11,431,753	
Total	25,929,000	\$ 13,281,910	\$ 39,210,910	
Current	(89,000)			
Long-term	\$ 25,840,000			

#### **Bond Provisions**

The obligations of the District under the bonds, including the obligation to make all payments of interest and principal when due, are obligations of the District imposed by law and are absolute and unconditional, without any right of set-off or counterclaim. The bonds do not constitute an obligation of the District for which the District is obligated to levy or pledge any form of taxation. Neither the bonds nor the obligations of the District to make payments on the bonds constitute an indebtedness of the District, the State of California, or any of its political subdivisions in contravention of any constitutional or statutory debt limitation or restriction. For the purpose of paying the principal of and interest on the bonds, the District's council has covenanted under the trust agreement, to take such actions annually as are necessary or appropriate to cause the debt service on the bonds due in any fiscal year to be included in the budget for such fiscal year and to make the necessary appropriations therefor from any legally available funds to ensure that sufficient sums are available to pay the annual principal of and interest on the bonds as the same become due.

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### **NOTE 9 - LONG-TERM DEBT**

Changes in long-term debt were as follows:

	Balance			Balance	Current	Long-term
Long-Term Debt	July 1, 2021	Additions	Payments	June 30, 2022	Portion	Portion
Capital lease payable – solar project	\$ 321,351	\$ -	\$ (47,619)	\$ 273,732	\$ 52,762	\$ 220,970

#### Capital Lease - Solar Equipment

The District constructed a solar project for \$479,313 and on October 27, 2016 financed the solar project under a capital lease agreement. At June 30, 2022, the future minimum lease payments under the capital lease are as follows:

Fiscal Year	<u>Principal</u>	Interest	Total		
2023	52,762	15,060	67,822		
2024	220,970	9,129	230,099		
Total	273,732	\$ 24,189	\$ 297,921		
Current	(52,762)				
Long-term	\$ 220,970				

#### NOTE 10 - WORKERS' COMPENSATION CLAIMS PAYABLE

The District is self-insured for workers' compensation and has effectively managed this risk of loss through a combination of insurance, with deductibles, self-insurance, and employee education and prevention programs. Expenditures and claims are recognized when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. In determining claims, events that might create claims, but for which none have been reported, are considered. Excess insurance is purchased above the self-insured retention through PASIS. As of June 30, 2022, the liability for workers' compensation claims payable was estimated at \$1,715,373

Changes in workers' compensation claims payable for the year ended June 30, 2022, was as follows:

Description	Balance
Estimated claims balance – July 1, 2021	\$ 1,572,366
Claim payments Revised claims estimate	(561,832) 704,839
Change in claims balance	143,007
Estimated claims balance – June 30, 2022	\$ 1,715,373

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### NOTE 11 – NET OTHER POST-EMPLOYMENT BENEFITS OBLIGATIONS

#### **Summary**

The following balances on the statement of net position will be addressed in this footnote as follows:

Description	 Amount
OPEB related deferred outflows of resources	\$ 9,188,440
Net other post-employment benefits obligation	28,590,874
OPEB related deferred inflows of resources	1,559,808

#### A. General Information about the OPEB Plan

#### Plan Description and Benefits Provided

The District provides healthcare and life insurance benefits for retirees and their dependents through a costsharing multi-employer defined benefit plan. Active employees are offered a choice of medical plans through the CalPERS Health Program under the Public Employees' Medical and Hospital Care Act (PEMHCA). The District offers the same medical plans to eligible retirees except once a retiree is eligible for Medicare, the retiree must join a Medicare HMO or Supplement Plan with Medicare being the primary payer.

The District contributes to the retiree health coverage of eligible retirees and eligible surviving spouses. Effective in 2012, the District's financial obligation is to pay up to a maximum amount which varies based on the retiree's elected coverage category (single, two-party, and family). The maximum is based on the 2011 Kaiser Southern California HMO Basic (non-Medicare) rate plus 50% of any future premium increases. The maximum is subject to a minimum amount which is the CalPERS minimum required employer contribution for the retiree. Employees hired after November 1, 2011 will only receive a District contribution equal to the CalPERS minimum required employer contribution. The CalPERS minimum required employer contribution is \$143 per month in 2022 and is scheduled to increase each year based on medical inflation. Prior to 2012, the District's financial obligation was to pay for the retiree and eligible dependent coverage up to a monthly maximum which is equal to the Kaiser Basic (non-Medicare) Family premium.

An employee is eligible for the District contribution provided they are vested in their CalPERS pension benefit and commence payment of their pension benefit within 120 days of retirement with the District. Vesting requires at least 5 years of CalPERS eligible service. The surviving spouse of an eligible retiree who elected spouse coverage under CalPERS is eligible for the employer contribution upon the death of the retiree.

#### **Funding Policy**

The contribution requirements of plan members and the District are established and may be amended by the District and/or the District's Board of Directors. Currently, contributions are not required from plan members. The District has been typically funding this OPEB plan on a pay-as-you-go basis; however, recently contributions have been made to an OPEB Trust.

#### **Contributions**

Benefit provisions and contribution requirements are established and may be amended through agreements and memorandums of understanding between the District and its employees. The plan does not require employee contributions. Administrative costs of this plan are financed by the District. For fiscal year ended June 30, 2022, the measurement period, the District's contributions totaled \$1,139,187.

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### NOTE 11 - NET OTHER POST-EMPLOYMENT BENEFITS OBLIGATIONS (continued)

#### A. General Information about the OPEB Plan (continued)

#### **Employees covered by benefit terms**

At June 30, 2021, the following employees were covered by the benefit terms:

Plan Members	Covered Participants
Active members	85
Inactives entitled to but not yet receiving benefits	90
Inactives currently receiving benefits	
Total plan members	175

#### **B.** Total OPEB Liability

The District's total OPEB liability of \$28,590,874 was measured as of June 30, 2021 and was determined by an actuarial valuation as of that date.

#### Actuarial assumptions and other inputs

The total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Discount Rate	2.16%
Inflation	2.50%
Salary Increases	2.75% per annum, in aggregate
Investment Rate of Return	2.16%
Mortality Rate	CalPERS Membership Data
Pre-Retirement Turnover	CalPERS Membership Data
Healthcare Trend Rate	2021 – Actual to
	2028+ - 4.00%

#### **Discount Rate**

The discount rate used to measure the total OPEB liability was 2.16 percent. The projection of cash flows used to determine the discount rate assumed that contributions would be sufficient to fully fund the obligation over a period not to exceed 30 years. The Bond Buyer 20 Bond Index was used.

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### NOTE 11 - NET OTHER POST-EMPLOYMENT BENEFITS OBLIGATIONS (continued)

#### C. Changes in the Total OPEB Liability

	Total			
	OP	PEB Liability		
Balance at July 1, 2020	\$	24,894,280		
Changes for the year:				
Service cost		528,256		
Interest		657,558		
Changes in assumptions		(302,572)		
Changes in experience		3,800,664		
Benefit payments		(987,312)		
Net changes		3,696,594		
Balance at June 30, 2021	\$ 28,590,874			

#### Sensitivity of the total OPEB liability to changes in the discount rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

19	% Decrease	<b>Discount Rate</b>		19	% Increase
	1.66%	2.16%		3.16%	
\$	32,761,244	\$	28,590,874	\$	25,216,154

#### Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

Healthcare Cost					
1% Decrease Cu		_Cu	rrent Trend	1	% Increase
\$	24,910,926	\$	28,590,874	\$	33,154,535

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### NOTE 11 - NET OTHER POST-EMPLOYMENT BENEFITS OBLIGATIONS (continued)

# D. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2022, the District recognized OPEB expense of \$2,589,231. At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB of the following:

Account Description	red Outflows Resources	Resources
OPEB contributions made after the measurement	\$ 1,139,187	\$ -
Changes in assumptions	2,327,764	(647,763)
Changes in experience	5,721,489	(912,045)
Total Deferred Outflows/(Inflows) of Resources	\$ 9,188,440	\$ (1,559,808)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Amortization Period Fiscal Year Ended June 30	Deferred Outflows/(Inflows) <u>of Resources</u>		
2023	\$ 1,403,417		
2024	1,403,417		
2025	1,403,414		
2026	709,215		
2027	709,215		
Thereafter	860,767		
Total	\$ 6,489,445		

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### NOTE 12 - NET PENSION LIABILITY AND DEFINED BENEFIT PENSION PLAN

#### **Summary**

The following balances on the statement of net position will be addressed in this footnote as follows:

Description		Amount
Pension related deferred outflows of resources	\$	35,622,961
Net pension liability		26,405,916
Pension related deferred inflows of resources		18,418,817

#### A. General Information about the Pension Plans

#### The Plans Description Schedule

The District has engaged with CalPERS to administer the following pension plans for its employees (members):

	Miscellaneous Plans		
	Classic	PEPRA	
	Tier 1	Tier 2	
	Prior to	On or after	
Hire date	December 31, 2012	January 1, 2013	
Benefit formula	2.7% @ 55	2.0% @ 62	
Benefit vesting schedule	5-years or service	5-years or service	
Benefits payments	monthly for life	monthly for life	
Retirement age	50 - 67 & up	52 - 67 & up	
Monthly benefits, as a % of eligible compensation	1.0% to 2.7%	1.0% to 2.5%	
Required member contribution rates	8.000%	7.750%	
Required employer contribution rates	15.410%	7.770%	

	Safety Plans		
	Classic Tier 1	PEPRA Tier 2	
Hire date	Prior to December 31, 2012	On or after January 1, 2013	
Benefit formula	3.0% @ 55	2.7% @ 57	
Benefit vesting schedule	5-years or service	5-years or service	
Benefits payments	monthly for life	monthly for life	
Retirement age	50 - 55 & up	50 - 57 & up	
Monthly benefits, as a % of eligible compensation	2.0% to 3.0%	2.0% to 2.7%	
Required member contribution rates	8.990%	13.750%	
Required employer contribution rates	23.620%	13.980%	

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### NOTE 12 - NET PENSION LIABILITY AND DEFINED BENEFIT PENSION PLAN (continued)

#### A. General Information about the Pension Plans (continued)

#### **Plan Description**

The District contributes to the California Public Employees' Retirement System (CalPERS), a cost-sharing multiple-employer defined benefit pension plan. CalPERS acts as a common investment and administrative agent for participating public entities within the State of California. A full description of the pension plan, benefit provisions, assumptions (for funding, but not accounting purposes), and membership information are listed in the June 30, 2021 Annual Actuarial Valuation Reports. This report and CalPERS' audited financial statements are publicly available reports that can be obtained at CalPERS' website under Forms and Publications.

At June 30, 2021, the following members were covered by the benefit terms:

	Miscellaneous and Safety Plans				
	Classic	PEPRA			
Plan Members	Tier 1	Tier 2	Total		
Active members	39	47	86		
Transferred and terminated members	90	41	131		
Retired members and beneficiaries	176		176		
Total plan members	305	88	393		

All qualified permanent and probationary employees are eligible to participate in the District's cost-sharing multiple-employer defined benefit pension plans administered by the California Public Employees' Retirement System (CalPERS). Benefit provisions under the Plans are established by state statute and District resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions, and membership information that can be found on the CalPERS website.

#### **Benefits Provided**

CalPERS provides service retirement and disability benefits, annual cost of living adjustments, and death benefits to Plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full-time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for nonindustrial disability benefits after five years of service. The death benefit is one of the following the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost-of-living adjustments for each Plan are applied as specified by the Public Employees' Retirement Law.

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### NOTE 12 - NET PENSION LIABILITY AND DEFINED BENEFIT PENSION PLAN (continued)

#### A. General Information about the Pension Plans (continued)

#### **Contributions**

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for both Plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

Contributions for the year ended June 30, 2022, were as follows:

	Miscellaneous and Safety Plans					
		Classic		PEPRA		
Contribution Type		Tier 1		Tier 2		Total
Contributions – Miscellaneous Plans	\$	234,088	\$	40,336	\$	274,424
Contributions – Safety Plans		29,933,959		581,644		30,515,603
<b>Total contributions</b>	\$	30,168,047	\$	621,980	\$	30,790,027

# B. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions (continued)

#### **Proportionate Share of Net Pension Liability and Pension Expense**

The District's net pension liability for each Plan is measured as the proportionate share of the net pension liability. The net pension liability of each of the Plans is measured as of June 30, 2021, and the total pension liability for each Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2020, rolled forward to June 30, 2021, using standard update procedures. The District's proportionate share of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plans relative to the projected contributions of all participating employers, actuarially determined.

The following table shows the District's proportionate share of the risk pool collective net pension liability over the measurement period for the Miscellaneous and Safety Plans for the fiscal year ended June 30, 2021:

	Plan Total	<b>Plan Fiduciary</b>	Change in Plan Net
Plan Type and Balance Descriptions	Pension Liability	Net Position	Pension Liability
CalPERS - Total Plans:			
Balance as of June 30, 2020 (Measurement Date)	\$ 144,196,510	\$ 102,254,934	\$ 41,941,576
Balance as of June 30, 2021 (Measurement Date)	\$ 149,416,039	\$ 123,010,123	\$ 26,405,916
Change in Plan Net Pension Liability	\$ 5,219,529	\$ 20,755,189	\$ (15,535,660)

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### NOTE 12 - NET PENSION LIABILITY AND DEFINED BENEFIT PENSION PLAN (continued)

# B. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions (continued)

The District's proportionate share percentage of the net pension liability for the June 30, 2021, measurement date was as follows:

	Percentage Sha	Percentage Share of Risk Pool			
	Fiscal Year	Fiscal Year	Change		
	Ending	Ending	Increase/		
CalPERS - Safety and Miscellaneous	June 30, 2022	June 30, 2021	(Decrease)		
Measurement Date	June 30, 2021	June 30, 2020			
Percentage of Risk Pool Net Pension Liability	0.48825%	0.38548%	0.10277%		

For the year ended June 30, 2022, the District recognized pension expense of \$5,493,305. At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Account Description	 erred Outflows f Resources	Deferred Inflows of Resources
Pension contributions made after the measurement date	\$ 30,790,027	\$ -
Difference between actual and proportionate share of employer contributions	-	(2,147,156)
Adjustment due to differences in proportions	428,532	(48,728)
Differences between expected and actual experience	4,404,403	-
Differences between projected and actual earnings on pension plan investments	-	(16,222,933)
Changes in assumptions	 	
Total Deferred Outflows/(Inflows) of Resources	\$ 35,622,962	\$ (18,418,817)

The deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal year. The deferred outflows/(inflows) of resources related to the difference between projected and actual earnings on pension plan investments will be amortized over a closed five-year period. The deferred outflows/(inflows) of resources related to the net change in proportionate share of net pension liability, changes of assumptions, and differences between expected and actual experience in the measurement of the total pension liability will be amortized over the Expected Average Remaining Service Life (EARSL) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period. The EARSL for the measurement period is 3.8 years.

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### NOTE 12 - NET PENSION LIABILITY AND DEFINED BENEFIT PENSION PLAN (continued)

# B. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions (continued)

An amount of \$30,790,027 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as a reduction to pension expense as follows:

Amortization Period Fiscal Year Ended June 30	Deferred Outflows/ (Inflows) of <u>Resources</u>
2023	\$ (2,601,470)
2024	(2,916,667)
2025	(3,601,572)
2026	(4,466,173)
Total	\$ (13,585,882)

#### Actuarial Methods and Assumptions Used to Determine Total Pension Liability

For the measurement period ending June 30, 2021 (the measurement date), the total pension liability was determined by rolling forward the June 30, 2020, total pension liability. The June 30, 2021, total pension liability was based on the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal in accordance with the requirement of
	GASB Statement No. 68
Actuarial Assumptions:	
Discount Rate	7.15%
Inflation	2.50%
Salary Increases	Varies by Entry Age and Service
Investment Rate of Return	7.00% Net of Pension Plan Investment and Administrative
	Expenses; includes Inflation
Mortality Rate Table	Derived using CalPERS' Membership Data for all Funds.
	The mortality table used was developed based on CalPERS'
	specific data. The table includes 20 years of mortality
	improvements using Society of Actuaries Scale BB.
Post Retirement Benefit Increase	Contract COLA up to 2.50% until Purchasing Power
	Protection Allowance Floor on Purchasing Power applies,
	2.50% thereafter

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### NOTE 12 - NET PENSION LIABILITY AND DEFINED BENEFIT PENSION PLAN (continued)

# B. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions (continued)

#### **Long-term Expected Rate of Return**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the rounded single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

The table below reflects long-term expected real rate of return by asset class.

Investment Type	New Strategic Allocation	Real Return Years 1 - 10 <sup>1</sup>	Real Return Years 11+ <sup>2</sup>
Global Equity	50.0%	4.80%	5.98%
Fixed Income	28.0%	1.00%	2.62%
Inflation Assets	0.0%	77.00%	1.81%
Private Equity	8.0%	6.30%	7.23%
Real Estate	13.0%	3.75%	4.93%
Liquidity	1.0%	0.00%	-0.92%
	100%		

<sup>&</sup>lt;sup>1</sup> An expected inflation of 2.0% is used for years 1-10.

<sup>&</sup>lt;sup>2</sup> An expected inflation of 2.9% is used for years 11+.

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### NOTE 12 - NET PENSION LIABILITY AND DEFINED BENEFIT PENSION PLAN (continued)

# C. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions (continued)

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.15%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### **Subsequent Events**

There were no subsequent events that would materially affect the results in this disclosure.

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability/(asset) of the Plan as of the measurement date, calculated using the discount rate of 7.15%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.15%) or 1 percentage-point higher (8.15%) than the current rate:

	Plan's Net Pension Liability/(Asset)					
	Discount Rate - 1% Current Discount Discount Rate +				unt Rate + 1%	
Plan Type		6.15%	F	Rate 7.15%		8.15%
CalPERS – Total Plans	\$	46,493,434	\$	26,405,916	\$	9,899,657

#### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued CalPERS financial report and can be obtained from CalPERS' website under Forms and Publications.

#### D. Payable to the Pension Plans

At June 30, 2022, the District reported no payables for outstanding contributions to the CalPERS pension plan required for the year ended June 30, 2022.

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### **NOTE 13 - NET INVESTMENT IN CAPITAL ASSETS**

At June 30, 2022, the net investment in capital assets was calculated as follows:

Description	<u>Balance</u>
Capital assets – not being depreciated	\$ 3,526,702
Capital assets – being depreciated, net	9,878,208
Long-term debt – current portion	(52,762)
Long-term debt – noncurrent portion	(220,970)
Total net investment in capital assets	\$ 13,131,178

#### **NOTE 14 - UNRESTRICTED NET POSITION (DEFICIT)**

As of June 30, 2022, the District had an unrestricted net position deficit of (\$32,177,449)Due to the nature of the deficit from the implementation of GASB No. 68 – Net Pension Liability – in fiscal year 2015 and GASB No. 75 – Net OPEB Obligation – in fiscal year 2018, the District will continue to make its actuarial determined contributions and healthcare administrative costs to CalPERS and annually review its outstanding net pension liability and net OPEB obligation funding requirements for future periods to reduce the deficit position.

#### **NOTE 15 - FUND BALANCES**

At June 30, 2022, fund balances of the District's governmental funds were classified as follows:

		Fire	
	General	Mitigation	
Description	Fund	Fund	Total
Non-spendable:			
Prepaid items	\$ 134,289	_\$	\$ 134,289
Restricted:			
Mitigation fees		595,619	595,619
Assigned:			
Deposits with Public Agencies Self Insurance System	533,110	-	533,110
Compensated absences	1,194,338	-	1,194,338
Workers' compensation claims payable	1,182,263	-	1,182,263
Long-term debt repayment	273,732	-	273,732
Capital asset replacement	5,978,000	-	5,978,000
Six-month operating reserve	11,799,100		11,799,100
Total assigned	20,960,543		20,960,543
Unassigned	5,704,055		5,704,055
Total fund balances	\$ 26,798,887	\$ 595,619	\$ 27,394,506

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### **NOTE 16 - PRIOR PERIOD ADJUSTMENT**

Beginning net position as of July 1, 2021 was restated by \$0, for the District's retroactive restatement for the adoption of *GASB No. 87 – Leases* as noted below as the lease started July 1, 2021:

Description	Amount
Net position:	
Beginning of year, as previously stated	\$ 21,699,080
Lease receviable Deferred amounts related to leases	105,958 (105,958)
Net adjustment	
Beginning of year, as restated	\$ 21,699,080

#### **NOTE 17 - RISK MANAGEMENT**

#### Fire Agencies Insurance Risk Authority (FAIRA)

The District entered into a JPA, known as the Fire Agencies Insurance Risk Authority (FAIRA), a self-insurance plan for general liability insurance. Each member district pays a premium commensurate with the level of coverage requested and shares surpluses and deficits proportionate to their participation in the FAIRA. The JPA is a separate entity which is independently audited. Condensed financial and other information available for the FAIRA as of June 30, 2021 is as follows:

A.	Entity	Fire Agencies Insurance Risk Authority (FAIRA)				
B.	Purpose	To pool member resources and realize the advantages of self-insurance for general liability insurance				
C.	Participants	As of June 30, 2021 – Approx. 100 n	nemb	er agencies		
D.	Governing board	13 representatives employed/appoi	inted l	by members		
E.	District payments for FY 2021: Insurance premium	\$125,457				
F.	Condensed financial information Audit signed	June 30, 2021 January 25, 2022				
	Statement of net position: Total assets		Jun \$	3,106,209		
	Total liabilities			754,531		
	Net position		\$	2,351,678		
	Statement of revenues, expenses and Total revenues Total expenses	d changes in net position:	\$	4,259,872 (4,488,937)		
	Change in net position			(229,065)		
	Beginning – net position Ending – net position		\$	2,580,743 2,351,678		

The complete financial statements can be obtained by contacting FAIRA at 1255 Battery St, Suite 450, San Francisco, CA 94111.

Notes to Financial Statements For the Fiscal Year Ended June 30, 2022

#### NOTE 18 - DEFERRED COMPENSATION SAVINGS PLAN

For the benefit of its employees, the District participates in a 457 Deferred Compensation Program. The purpose of this Program is to provide deferred compensation for public employees that elect to participate in the Program. Generally, eligible employees may defer receipt of a portion of their salary until termination, retirement, death or unforeseeable emergency. Until the funds are paid or otherwise made available to the employee, the employee is not obligated to report the deferred salary for income tax purposes.

Federal law requires deferred compensation assets to be held in trust for the exclusive benefit of the participants. Accordingly, the District is in compliance with this legislation. Therefore, these assets are not the legal property of the District and are not subject to claims of the District's general creditors.

The District has implemented GASB Statement No. 32, *Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans.* Since the District has little administrative involvement and does not perform the investing function for this plan, the assets and related liabilities are not shown on the statement of net position.

#### NOTE 19 - COMMITMENTS AND CONTINGENCIES

#### **Excluded Leases - Short-Term Leases and De Minimis Leases**

The District does not recognize a lease receivable and a deferred inflow of resources for short-term leases. Short-term leases are certain leases that have a maximum possible term under the lease contract of 12-months (or less), including any options to extend, regardless of their probability of being exercised.

Also, de *minimis* lessor or lessee leases are certain leases (i.e., room rental, copiers, printers, postage machines) that regardless of their lease contract period are *de minimis* with regards to their aggregate total dollar amount to the financial statements as a whole.

#### **Grant Awards**

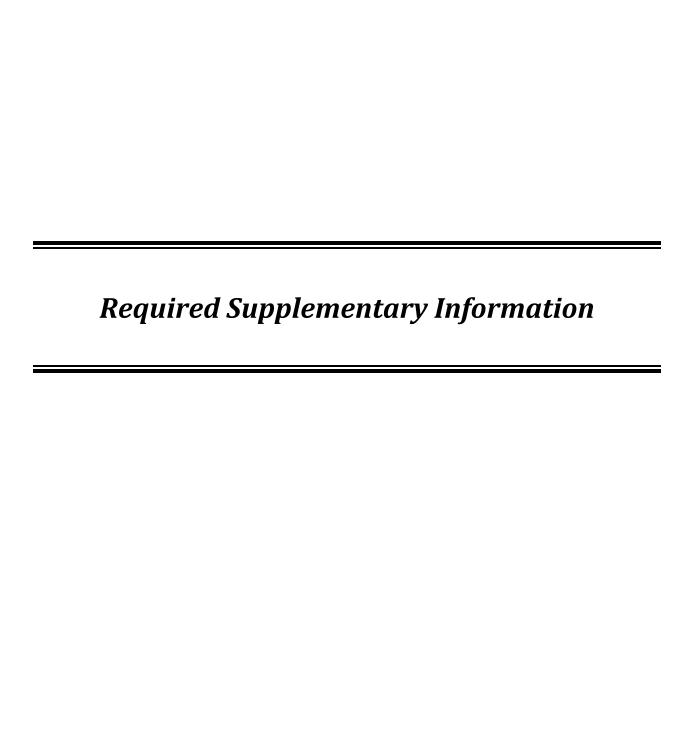
Grant funds received by the District are subject to audit by the grantor agencies. Such audit could lead to requests for reimbursements to the grantor agencies for expenditures disallowed under terms of the grant. Management of the District believes that such disallowances, if any, would not be significant.

#### Litigation

In the ordinary course of operations, the District is subject to claims and litigation from outside parties. After consultation with legal counsel, the District believes the ultimate outcome of such matters, if any, will not materially affect its financial condition.

#### **NOTE 20 - SUBSEQUENT EVENTS**

The District has evaluated subsequent events through February 8, 2023, the date which the financial statements were available to be issued.



Budgetary Comparison Schedule – General Fund For the Fiscal Year Ended June 30, 2022

Property taxes		Adopted Original Budget	Revised Final Budget	Actual	Variance Positive (Negative)
Property taxes	=======================================				
Redevelopment pass-through		\$ 22.023.024	\$ 22.023.024	\$ 23.056.551	\$ 1,033,527
Parcel tax		-	-		165,791
Property assessment		_	_	•	1,940,939
CSA-115 annexation         -         -         100,000           Cal-OES – Personnel         98,543         98,543         1,222,778           Cal-OES – Engines         -         -         166,718           Cal-OES – Administration         -         -         273,926           Fire prevention – plan check and inspections         165,000         165,000         286,983           Advanced life support – first responder fee         880,490         880,490         839,018           Weed abatement         93,000         93,000         135,387           Other charges         -         -         -         185,344           Reimbursements         40,000         40,000         80,315           State of California special district COVID-19 relief         -         -         -         69,605           Rental income – site and cellular         205,500         205,500         193,816           Investment earnings         32,293         32,293         (619,871)           Total revenues         26,203,768         26,203,768         31,004,654           EXPENDITURES:         -         -         -         6,605           Fire related services:         Salaries and wages         10,983,400         11,350,800		2.665.918	2.665.918	, ,	(1,888,255)
Cal-OES – Personnel         98,543         98,543         1,222,778           Cal-OES – Engines         -         -         166,718           Cal-OES – Administration         -         -         273,926           Fire prevention – plan check and inspections         165,000         165,000         286,983           Advanced life support – first responder fee         880,490         880,490         839,018           Weed abatement         93,000         93,000         135,387           Other charges         -         -         185,344           Reimbursements         40,000         40,000         80,315           State of California special district COVID-19 relief         -         -         2,129,691           Operating and capital grant funding         -         -         69,605           Rental income – site and cellular         205,500         205,500         193,816           Investment earnings         32,293         32,293         31,004,654           Total revenues         26,203,768         26,203,768         31,004,654           EXPENDITURES           Fire related services:           Salaries and wages         10,983,400         11,350,800         12,630,314           <		-,000,100	-,,,,,,,,	•	100,000
Cal-OES – Engines         -         -         166,718           Cal-OES – Administration         -         -         273,926           Fire prevention – plan check and inspections         165,000         165,000         286,983           Advanced life support – first responder fee         880,490         880,490         389,018           Weed abatement         93,000         93,000         135,387           Other charges         -         -         -         185,344           Reimbursements         40,000         40,000         80,315           State of California special district COVID-19 relief         -         -         2,129,691           Operating and capital grant funding         -         -         69,605           Rental income – site and cellular         205,500         205,500         193,816           Investment earnings         32,293         32,293         (619,871)           Total revenues         26,203,768         26,203,768         31,004,654           EXPENDITURES:         Salaries and wages         10,983,400         11,350,800         12,630,314           Employee benefits         7,598,700         7,650,500         33,214,948           Insurance         725,000         920,000         806,739 <td></td> <td>98,543</td> <td>98,543</td> <td>·</td> <td>1,124,235</td>		98,543	98,543	·	1,124,235
Cal-OES – Administration	– Engines	-	-		166,718
Advanced life support – first responder fee         880,490         880,490         339,018           Weed abatement         93,000         93,000         135,387           Other charges         -         -         185,344           Reimbursements         40,000         40,000         80,315           State of California special district COVID-19 relief         -         -         2,129,691           Operating and capital grant funding         -         -         69,605           Rental income – site and cellular         205,500         205,500         193,816           Investment earnings         32,293         32,293         (619,871)           Total revenues         26,203,768         26,203,768         31,004,654           EXPENDITURES:         Fire related services:           Salaries and wages         10,983,400         11,350,800         12,630,314           Employee benefits         7,598,700         7,650,500         33,214,948           Insurance         725,000         920,000         806,739           Materials and services         3,621,500         3,776,800         3,719,704           Capital outlay         -         2,544,000         988,288           Debt service:         Principal	S	_	-	•	273,926
Advanced life support – first responder fee         880,490         880,490         339,018           Weed abatement         93,000         93,000         135,387           Other charges         -         -         185,344           Reimbursements         40,000         40,000         80,315           State of California special district COVID-19 relief         -         -         2,129,691           Operating and capital grant funding         -         -         69,605           Rental income – site and cellular         205,500         205,500         193,816           Investment earnings         32,293         32,293         (619,871)           Total revenues         26,203,768         26,203,768         31,004,654           EXPENDITURES:         Fire related services:           Salaries and wages         10,983,400         11,350,800         12,630,314           Employee benefits         7,598,700         7,650,500         33,214,948           Insurance         725,000         920,000         806,739           Materials and services         3,621,500         3,776,800         3,719,704           Capital outlay         -         2,544,000         988,288           Debt service:         Principal	vention – plan check and inspections	165,000	165,000	•	121,983
Weed abatement         93,000         93,000         135,387           Other charges         -         -         -         185,344           Reimbursements         40,000         40,000         80,315           State of California special district COVID-19 relief         -         -         2,129,691           Operating and capital grant funding         -         -         69,605           Rental income – site and cellular         205,500         205,500         193,816           Investment earnings         32,293         32,293         (619,871)           Total revenues         26,203,768         26,203,768         31,004,654           EXPENDITURES:           Fire related services:           Salaries and wages         10,983,400         11,350,800         12,630,314           Employee benefits         7,598,700         7,650,500         33,214,948           Insurance         725,000         920,000         806,739           Materials and services         3,621,500         3,776,800         3,719,704           Capital outlay         -         2,544,000         988,288           Debt service:         Principal         -         -         47,619           Interest		880,490	880,490	·	(41,472)
Other charges         -         -         185,344           Reimbursements         40,000         40,000         80,315           State of California special district COVID-19 relief         -         -         2,129,691           Operating and capital grant funding         -         -         69,605           Rental income – site and cellular         205,500         205,500         193,816           Investment earnings         32,293         32,293         (619,871)           Total revenues         26,203,768         26,203,768         31,004,654           EXPENDITURES:         String related services:         Salaries and wages         10,983,400         11,350,800         12,630,314           Employee benefits         7,598,700         7,650,500         33,214,948         Insurance         725,000         920,000         806,739           Materials and services         3,621,500         3,776,800         3,719,704         Capital outlay         -         2,544,000         988,288           Debt service:         Principal         -         -         47,619           Interest         -         -         47,619           Interest         -         -         18,068           Total expenditures         22,928			•		42,387
Reimbursements         40,000         40,000         80,315           State of California special district COVID-19 relief         -         -         2,129,691           Operating and capital grant funding         -         -         69,605           Rental income – site and cellular         205,500         205,500         193,816           Investment earnings         32,293         32,293         (619,871)           Total revenues         26,203,768         26,203,768         31,004,654           EXPENDITURES:           Fire related services:           Salaries and wages         10,983,400         11,350,800         12,630,314           Employee benefits         7,598,700         7,650,500         33,214,948           Insurance         725,000         920,000         806,739           Materials and services         3,621,500         3,776,800         3,719,704           Capital outlay         -         2,544,000         988,288           Debt service:         Principal         -         -         47,619           Interest         -         -         -         18,068           Total expenditures         22,928,600         26,242,100         51,425,680	arges	-	-	·	185,344
State of California special district COVID-19 relief		40.000	40.000	·	40,315
Operating and capital grant funding         -         -         69,605           Rental income – site and cellular         205,500         205,500         193,816           Investment earnings         32,293         32,293         (619,871)           Total revenues         26,203,768         26,203,768         31,004,654           EXPENDITURES:         State of the control o		-	-	·	2,129,691
Rental income – site and cellular         205,500         205,500         193,816           Investment earnings         32,293         32,293         (619,871)           Total revenues         26,203,768         26,203,768         31,004,654           EXPENDITURES:         Fire related services:         Salaries and wages         10,983,400         11,350,800         12,630,314           Employee benefits         7,598,700         7,650,500         33,214,948           Insurance         725,000         920,000         806,739           Materials and services         3,621,500         3,776,800         3,719,704           Capital outlay         -         2,544,000         988,288           Debt service:         Principal Interest         -         -         47,619           Interest         22,928,600         26,242,100         51,425,680           Total expenditures         3,275,168         (38,332)         (20,421,026)           OTHER FINANCING SOURCES(USES):         1         25,929,000         25,929,000         25,929,000         25,739,800         25,739,800         25,739,800         25,739,800         NET CHANGES IN FUND BALANCE         \$3,275,168         (38,332)         5,318,774         5 </td <td>•</td> <td>_</td> <td>-</td> <td></td> <td>69,605</td>	•	_	-		69,605
Investment earnings   32,293   32,293   (619,871)		205,500	205,500	•	(11,684)
EXPENDITURES: Fire related services: Salaries and wages 10,983,400 11,350,800 12,630,314 Employee benefits 7,598,700 7,650,500 33,214,948 Insurance 725,000 920,000 806,739 Materials and services 3,621,500 3,776,800 3,719,704 Capital outlay - 2,544,000 988,288 Debt service: Principal 47,619 Interest - 18,068  Total expenditures 22,928,600 26,242,100 51,425,680  REVENUES OVER (UNDER) EXPENDITURES 3,275,168 (38,332) (20,421,026)  OTHER FINANCING SOURCES (USES): Issuance of debt – pension obligation bonds Costs of debt issuance - (189,200)  Total other financing sources (uses) - 25,739,800  NET CHANGES IN FUND BALANCE \$3,275,168 \$ (38,332) 5,318,774	ent earnings		32,293	(619,871)	(652,164)
Fire related services:  Salaries and wages  Salaries and wages  10,983,400  11,350,800  12,630,314  Employee benefits  7,598,700  7,650,500  33,214,948  Insurance  725,000  920,000  806,739  Materials and services  3,621,500  3,776,800  3,719,704  Capital outlay  2,544,000  988,288  Debt service:  Principal  1 47,619  Interest  18,068  Total expenditures  22,928,600  26,242,100  51,425,680  REVENUES OVER (UNDER) EXPENDITURES  3,275,168  (38,332)  (20,421,026)  OTHER FINANCING SOURCES (USES):  Issuance of debt – pension obligation bonds  Costs of debt issuance  Total other financing sources (uses)  NET CHANGES IN FUND BALANCE  \$ 3,275,168 \$ (38,332)  5,318,774	enues	26,203,768	26,203,768	31,004,654	4,800,886
Salaries and wages       10,983,400       11,350,800       12,630,314         Employee benefits       7,598,700       7,650,500       33,214,948         Insurance       725,000       920,000       806,739         Materials and services       3,621,500       3,776,800       3,719,704         Capital outlay       -       2,544,000       988,288         Debt service:       Principal       -       -       47,619         Interest       -       -       18,068         Total expenditures       22,928,600       26,242,100       51,425,680         REVENUES OVER (UNDER) EXPENDITURES       3,275,168       (38,332)       (20,421,026)         OTHER FINANCING SOURCES (USES):       Issuance of debt – pension obligation bonds       -       -       25,929,000         Costs of debt issuance       -       -       -       25,739,800         NET CHANGES IN FUND BALANCE       \$ 3,275,168       \$ (38,332)       5,318,774         FUND BALANCE:	TURES:				
Employee benefits         7,598,700         7,650,500         33,214,948           Insurance         725,000         920,000         806,739           Materials and services         3,621,500         3,776,800         3,719,704           Capital outlay         - 2,544,000         988,288           Debt service:         - 47,619         - 47,619           Interest         - 18,068         - 18,068           Total expenditures         22,928,600         26,242,100         51,425,680           REVENUES OVER (UNDER) EXPENDITURES         3,275,168         (38,332)         (20,421,026)           OTHER FINANCING SOURCES (USES):         - 25,929,000         - 25,929,000           Costs of debt issuance         25,739,800         - 25,739,800           NET CHANGES IN FUND BALANCE         \$ 3,275,168         \$ (38,332)         5,318,774           FUND BALANCE:         * 3,275,168         \$ (38,332)         5,318,774	ted services:				
Insurance	s and wages	10,983,400	11,350,800	12,630,314	(1,279,514)
Materials and services         3,621,500         3,776,800         3,719,704           Capital outlay         -         2,544,000         988,288           Debt service:         Principal         -         -         47,619           Interest         -         -         -         18,068           Total expenditures         22,928,600         26,242,100         51,425,680           REVENUES OVER (UNDER) EXPENDITURES         3,275,168         (38,332)         (20,421,026)           OTHER FINANCING SOURCES (USES):           Issuance of debt – pension obligation bonds         -         -         25,929,000           Costs of debt issuance         -         -         (189,200)           Total other financing sources (uses)         -         -         25,739,800           NET CHANGES IN FUND BALANCE         \$ 3,275,168         \$ (38,332)         5,318,774           FUND BALANCE:	yee benefits	7,598,700	7,650,500	33,214,948	(25,564,448)
Capital outlay       - 2,544,000       988,288         Debt service:       - 47,619         Principal       18,068         Interest       22,928,600       26,242,100       51,425,680         REVENUES OVER (UNDER) EXPENDITURES       3,275,168       (38,332)       (20,421,026)         OTHER FINANCING SOURCES (USES):       Substance of debt – pension obligation bonds       25,929,000       25,929,000         Costs of debt issuance       (189,200)       25,739,800       18,332       5,318,774         Total other financing sources (uses)       25,739,800       18,332       5,318,774       5         FUND BALANCE:       * 3,275,168       * (38,332)       5,318,774       *	nce	725,000	920,000	806,739	113,261
Debt service:         Principal         -         -         47,619           Interest         -         -         -         18,068           Total expenditures         22,928,600         26,242,100         51,425,680           REVENUES OVER (UNDER) EXPENDITURES         3,275,168         (38,332)         (20,421,026)           OTHER FINANCING SOURCES (USES):         Issuance of debt – pension obligation bonds         -         -         25,929,000           Costs of debt issuance         -         -         (189,200)           Total other financing sources (uses)         -         -         25,739,800           NET CHANGES IN FUND BALANCE         \$ 3,275,168         \$ (38,332)         5,318,774           FUND BALANCE:	als and services	3,621,500	3,776,800	3,719,704	57,096
Principal         -         -         47,619           Interest         -         -         18,068           Total expenditures         22,928,600         26,242,100         51,425,680           REVENUES OVER (UNDER) EXPENDITURES         3,275,168         (38,332)         (20,421,026)           OTHER FINANCING SOURCES (USES):         -         -         25,929,000           Costs of debt - pension obligation bonds         -         -         25,929,000           Costs of debt issuance         -         -         (189,200)           Total other financing sources (uses)         -         -         25,739,800           NET CHANGES IN FUND BALANCE         \$ 3,275,168         \$ (38,332)         5,318,774           FUND BALANCE:	outlay	-	2,544,000	988,288	1,555,712
Interest	vice:				
Total expenditures         22,928,600         26,242,100         51,425,680           REVENUES OVER (UNDER) EXPENDITURES         3,275,168         (38,332)         (20,421,026)           OTHER FINANCING SOURCES (USES):         Issuance of debt – pension obligation bonds         -         -         25,929,000           Costs of debt issuance         -         -         (189,200)           Total other financing sources (uses)         -         -         25,739,800           NET CHANGES IN FUND BALANCE         \$ 3,275,168         \$ (38,332)         5,318,774           FUND BALANCE:	oal	-	-	47,619	(47,619)
REVENUES OVER (UNDER) EXPENDITURES       3,275,168       (38,332)       (20,421,026)         OTHER FINANCING SOURCES (USES):       Issuance of debt – pension obligation bonds         Costs of debt issuance       -       -       25,929,000         Costs of debt issuance       -       -       (189,200)         Total other financing sources (uses)       -       -       25,739,800         NET CHANGES IN FUND BALANCE       \$ 3,275,168       \$ (38,332)       5,318,774         FUND BALANCE:	t	-		18,068	(18,068)
OTHER FINANCING SOURCES(USES):  Issuance of debt – pension obligation bonds Costs of debt issuance  Total other financing sources(uses)  NET CHANGES IN FUND BALANCE  \$ 3,275,168 \$ (38,332) 5,318,774  FUND BALANCE:	enditures	22,928,600	26,242,100	51,425,680	(25,183,580)
Issuance of debt – pension obligation bonds         -         -         25,929,000           Costs of debt issuance         -         -         (189,200)           Total other financing sources(uses)         -         -         -         25,739,800           NET CHANGES IN FUND BALANCE         \$ 3,275,168         \$ (38,332)         5,318,774         5           FUND BALANCE:         -	S OVER(UNDER) EXPENDITURES	3,275,168	(38,332)	(20,421,026)	(20,382,694)
Costs of debt issuance         -         -         (189,200)           Total other financing sources(uses)         -         -         25,739,800           NET CHANGES IN FUND BALANCE         \$ 3,275,168         \$ (38,332)         5,318,774           FUND BALANCE:	NANCING SOURCES(USES):				
Total other financing sources(uses)         -         -         25,739,800           NET CHANGES IN FUND BALANCE         \$ 3,275,168         \$ (38,332)         5,318,774           FUND BALANCE:	of debt – pension obligation bonds	-	-	25,929,000	25,929,000
NET CHANGES IN FUND BALANCE         \$ 3,275,168         \$ (38,332)         5,318,774           FUND BALANCE:	debt issuance	<u>-</u>		(189,200)	(189,200)
FUND BALANCE:	er financing sources(uses)			25,739,800	25,739,800
	NGES IN FUND BALANCE	3,275,168	\$ (38,332)	5,318,774	\$ 5,357,106
	LANCE:				
Beginning of year <u>21,480,113</u>	ig of year			21,480,113	
End of year \$ 26,798,887	oar			\$ 26,700,007	

Schedule of Proportionate Share of the Net Pension Liability – Total Plan For the Fiscal Year Ended June 30, 2022

# Last Ten Fiscal Years\* California Public Employees' Retirement System (CalPERS) Miscellaneous Plan

Measurement Date	District's Proportion of the Net Pension Liability	S	District's Proportionate Share of the Net Pension Liability		District's Covered Payroll	Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan's Fiduciary Net Position as a Percentage of the Plan's Total Pension Liability
June 30, 2014	0.360930%	\$	22,458,700	\$	511,999	4386.47%	81.51%
June 30, 2015	0.346784%		23,802,978		485,488	4902.90%	80.38%
June 30, 2016	0.368036%		31,846,516		654,446	4866.18%	74.33%
June 30, 2017	0.367505%		36,446,423		550,796	6617.05%	72.70%
June 30, 2018	0.379212%		36,493,379		5,857,727	623.00%	72.76%
June 30, 2019	0.379897%		38,928,246		6,963,579	559.03%	72.47%
June 30, 2020	0.385477%		41,941,576		7,711,605	543.88%	70.91%
June 30, 2021	0.488249%		26,186,387		8,268,748	316.69%	82.45%

#### Notes to Schedule:

#### **Benefit Changes:**

There were no changes in benefits.

#### **Changes in Assumptions:**

#### From fiscal year June 30, 2015 and June 30, 2016:

GASB 68, paragraph 68 states that the long-term expected rate of return should be determined net of pension plan investment expense but without reduction for pension plan administrative expense. The discount rate of 7.50% used for the June 30, 2014, measurement date was net of administrative expenses. The discount rate of 7.65% used for the June 30, 2015, measurement date is without reduction of pension plan administrative expense.

#### From fiscal year June 30, 2016 to June 30, 2017:

There were no changes in assumptions.

#### From fiscal year June 30, 2017 to June 30, 2018:

The discount rate was reduced from 7.65% to 7.15%.

#### From fiscal year June 30, 2018 to June 30, 2019:

There were no significant changes in assumptions.

#### From fiscal year June 30, 2019 to June 30, 2020:

There were no significant changes in assumptions.

#### From fiscal year June 30, 2020 to June 30, 2021:

There were no significant changes in assumptions.

Schedule of Pension Contributions – Total Plan For the Fiscal Year Ended June 30, 2022

# Last Ten Fiscal Years\* California Public Employees' Retirement System (CalPERS) Miscellaneous Plan

		Contributions in Relation to			Contributions as a
	Actuarially	the Actuarially	Contribution Deficiency	_	Percentage of
Fiscal Year	Determined Contribution	Determined Determined Contribution Contribution		Covered Pavroll	Covered Payroll
			(Excess)		
June 30, 2015	\$ 79,114	. ( )	\$ -	\$ 485,488	16.30%
June 30, 2016	1,077,552	2 (1,077,552)	-	654,446	164.65%
June 30, 2017	1,594,554	(1,594,554)	-	550,796	289.50%
June 30, 2018	2,918,082	2 (2,918,082)	-	5,857,727	49.82%
June 30, 2019	3,465,705	(3,465,705)	-	6,963,579	49.77%
June 30, 2020	4,152,962	2 (4,152,962)	-	7,711,605	53.85%
June 30, 2021	4,517,429	(4,517,429)	-	8,268,748	54.63%
June 30, 2022	5,052,032	2 (30,790,027)	(25,737,995)	8,687,235	58.15%

#### **Notes to Schedule:**

Fiscal Year	Valuation Date	Actuarial Cost Method	Asset Valuation	Inflation	Investment Rate of Return
June 30, 2015	June 30, 2013	Entry Age	Market Value	2.75%	7.65%
June 30, 2016	June 30, 2014	Entry Age	Market Value	2.75%	7.65%
June 30, 2017	June 30, 2015	Entry Age	Market Value	2.75%	7.65%
June 30, 2018	June 30, 2016	Entry Age	Market Value	2.75%	7.15%
June 30, 2019	June 30, 2017	Entry Age	Market Value	2.50%	7.15%
June 30, 2020	June 30, 2018	Entry Age	Market Value	2.50%	7.15%
June 30, 2021	June 30, 2019	Entry Age	Market Value	2.50%	7.15%
June 30, 2022	June 30, 2020	Entry Age	Market Value	2.50%	7.15%

Amortization Method Salary Increases Investment Rate of Return Retirement Age Mortality Level percentage of payroll, closed
Depending on age, service, and type of employment
Net of pension plan investment expense, including inflation
50 years (3%@60), 52 years (2%@62)

Mortality assumptions are based on mortality rates resulting from the most recent CalPERS Experience Study adopted by the CalPERS Board.

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Schedule of Changes in the District's Total OPEB Liability and Related Ratios For the Fiscal Year Ended June 30, 2022

#### Last Ten Fiscal Years\*

Fiscal Year Ended	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019
Measurement Date	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018
Total OPEB liability:				
Service cost	\$ 528,256	\$ 512,870	\$ 298,357	\$ 288,268
Interest	657,558	797,563	639,984	629,060
Changes in assumptions	3,800,664	2,992,840	(778,086)	(257,142)
Differences between expected and actual experience	(302,572)	(1,172,629)	4,943,295	-
Benefit payments	(987,312)	(884,549)	(884,548)	(889,022)
Net change in total OPEB liability	3,696,594	2,246,095	4,219,002	(228,836)
Total OPEB liability - beginning	24,894,280	22,648,185	18,429,183	18,658,019
<b>Total OPEB liability - ending</b>	28,590,874	24,894,280	22,648,185	18,429,183
Plan fiduciary net position:				
Contributions - employer	987,312	884,549	884,548	889,022
Benefit payments	(987,312)	(884,549)	(884,548)	(889,022)
Net change in plan fiduciary net position	-	-	-	-
District's net OPEB liability	\$ 28,590,874	\$ 24,894,280	\$ 22,648,185	\$ 18,429,183
Plan fiduciary net position as a percentage of the				
total OPEB liability	0.00%	0.00%	0.00%	0.00%
Covered-employee payroll	N/A	N/A	N/A	N/A
District's net OPEB liability as a percentage of covered-employee payroll	N/A	N/A	N/A	N/A

#### Notes to Schedule:

#### **Benefit Changes:**

Measurement Date June 30, 2017 – There were no changes of benefits terms

Measurement Date June 30, 2018 – There were no changes of benefits terms

Measurement Date June 30, 2019 – There were no changes of benefits terms

Measurement Date June 30, 2020 – There were no changes of benefits terms

Measurement Date June 30, 2021 – There were no changes of benefits terms

#### **Changes in Assumptions:**

Measurement Date June 30, 2017 – There were no changes in assumptions

Measurement Date June 30, 2018 - There were no changes in assumptions except change in discount rate

Measurement Date June 30, 2018 - There were no changes in assumptions except change in discount rate

Measurement Date June 30, 2018 – There were no changes in assumptions except change in discount rate

<sup>\*</sup> Fiscal year 2018 was the first year of implementation; therefore, only four years are shown.

Schedule of OPEB Contributions For the Fiscal Year Ended June 30, 2022

#### Last Ten Fiscal Years\*

(4)

(4)

(4)

(4)

Fiscal Year Ended	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019
Actuarially determined contribution* (Pay-as-you-go funding with No Plan Assets)	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the actuarially determined contributions	(1,139,187)	(987,312)	(941,271)	(889,022)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Covered payroll	N/A	N/A	N/A	N/A
Contributions as a percentage of covered payroll	N/A	N/A	N/A	N/A
Notes to Schedule:				
Valuation Date	June 30, 2021	June 30, 2019	June 30, 2019	June 30, 2017
Methods and Assumptions Used to Determine Contribution Rate	es:			
Actuarial cost method Entry age normal	Entry Age	Entry Age	Entry Age	Entry Age
Amortization method Closed period, level percent of pay	(1)	(1)	(1)	(1)
Amortization period	20-years	20-years	20-years	20-years
Asset valuation method	Market Value	Market Value	Market Value	Market Value
Discount rate	2.16%	2.66%	3.51%	3.50%
Inflation	2.50%	2.50%	2.50%	2.75%
Payroll increases	2.75%	3.00%	3.00%	3.00%
Mortality	(2)	(2)	(2)	(2)
Morbidity	Not Valued	Not Valued	Not Valued	Not Valued
Disability	Not Valued	Not Valued	Not Valued	Not Valued
Retirement	(3)	(3)	(3)	(3)
Percent Married - Spouse Support	70%	70%	70%	70%

<sup>(1)</sup> Closed period, level percent of pay  $\,$ 

Healthcare trend rates

<sup>(2)</sup> SOA Pub-2010 using Scale MP-2019 or MP-2017

<sup>(3)</sup> CalPERS Public Agency Miscellaneous 2.7% @55 and 2% @62 CalPERS Public Agency Safety 3.0% @55 and 2.7% @57

<sup>(4)</sup> Pre-65 - 8.00% trending down 0.25% annually to 5.00% in 2031 and later Post-65 - 5.50% trending down 0.25% annually to 5.00% in 2021 and later

<sup>\*</sup> Fiscal year 2018 was the first year of implementation; therefore, only four years are shown.





# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors San Miguel Consolidated Fire Protection District Spring Valley, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of San Miguel Consolidated Fire Protection District as of and for the fiscal year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise San Miguel Consolidated Fire Protection District's basic financial statements, and have issued our report thereon dated February 8, 2023.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered San Miguel Consolidated Fire Protection District's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the San Miguel Consolidated Fire Protection District's internal control. Accordingly, we do not express an opinion on the effectiveness of the San Miguel Consolidated Fire Protection District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether San Miguel Consolidated Fire Protection District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Murrieta, California February 8, 2023

Nigro & Nigro, PC